UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

CELESTE J. MATTINA, Regional Director, Region 2, National Labor Relations Board, for and on behalf of the NATIONAL LABOR RELATIONS BOARD.

Petitioner,

VS.

KINGSBRIDGE HEIGHTS REHABILITATION AND CARE CENTER,

Respondent.

DECLARATION OF HELEN SIEGER

Civil Action No: 08-CV-6550 (DLC) ECF CASE

- 1, HELEN SIEGER, hereby declare, under penalty of perjury, pursuant to 28 U.S.C. **§1746**:
- 1. I am the Owner and Facility Operator for Respondent Kingsbridge Heights Rehabilitation and Care Center ("Kingsbridge"). I am familiar with the facts and circumstances surrounding this action and submit this Declaration in Opposition to the Petition for Temporary Injunction Under Section 10 (i) of the National Labor Relations Act.
- 2. Kingsbridge is a 400 bed nursing home located at 3400-26 Cannon Place, Bronx, New York. Some of our employees have been represented by United Health Care Workers East, 1199 SEIU ("Union") at least since the time I came to the facility in 1995. The most recent collective bargaining agreement with the Union expired in April 2005. We have negotiated in good faith with the Union regarding the terms and conditions for a successor agreement. As of October 2006, we had come to agreement on all terms with one exception: The Union refused to agree to Kingsbridge's proposal to utilize the services of the American Arbitration Association and have an arbitrator randomly assigned for each arbitration. Rather, the Union wanted a single person to be designated as the arbitrator on all cases. Kingsbridge was unwilling to agree to this

and maintained that the more equitable approach was for arbitrators to be randomly selected on a case by case basis. I personally, and my legal counsel at the time, Joel Cohen of the firm McDermott, Will & Emery, wrote the Union and/or its counsel numerous letters conveying this. Copies of said correspondence are attached as Exhibit 4. See also Petitioner's Exhibits XX and ZZ.

- 3. During this same time, the high cost of 1199 fund contributions combined with lower reimbursement rates and large recoupments of monies created a strain for Kingsbridge and, to my understanding, in the industry as a whole. We (and upon information and belief. many other facilities) got behind in some of our benefit fund contributions. Instead of agreeing to work out a payment plan with us, as Kingsbridge had requested many times, the Union filed NLRB charges on the issue, and more significantly threatened to, and ultimately did, terminate the employees' medical benefits. It is undisputed that the Union has admitted through their agent and representative Jay Sackman, that even though other 1199 facilities have been delinquent in their benefit fund contributions, the Union has not cut off those employees' health care benefits, because they had a contract. Attached as Exhibit 5 is a copy of the Greater Funds Delinquency Report dated February 2, 2004 that Mr. Sackman gave me several years ago. While this document contains various entries for "first step termination" letters being sent, there is no indication that any other facility actually had their benefits terminated. Upon information and belief, this disparity in treatment continues and Union and the Funds continue to single out Kingsbridge in the manner in which it seeks to address delinquent payments.
- 4. The issue of our delinquent payments first went to hearing before the NLRB in May and June of 2006. In the midst of the hearing, the Union and Kingsbridge reached a settlement agreement. I note that at no time during the prior proceedings, which involved nearly

{H0972839.1} 2 identical issues regarding our contributions to the benefit fund and the employees' benefits, did the NLRB seek injunctive relief.

- 5. In or about August 2007, the Union claimed that we had violated the terms of the settlement agreement and sought to reopen the original hearing. Also, at or about this same time, and continuing to date, the Union started utilizing our existing obligation to make benefit fund contributions as leverage in attempting to obtain a collective bargaining agreement on the Union's terms. It is my understanding that such tactics are not lawfully permitted under the NLRA.
- 6. Further evidence of the Union's ill will towards Kingsbridge was conveyed to me during a meeting I had with the Union's Executive Vice President, Mike Rifkin, in or about November 2007 at a kosher deli in Riverdale. Mr. Rifkin began the meeting by telling me he was "not here to negotiate." He told me it was his plan to shut Kingsbridge down, and put me out of business "as an example to the industry."
- 7. In August 2007 we had asked the Union to negotiate a change as to how we would make payments to the benefit funds in the future. When the Union refused to negotiate, my attorney, Mr. Cohen, filed a charge with NLRB on or about December 4, 2007. A copy of his correspondence to the NLRB, the referenced charge and supporting documents are attached as Exhibit 6. We were initially told that the Regional Director had dismissed the charge. Later, the NLRB claimed that Kingsbridge had "withdrawn" the charge. Attached as Exhibit 7 is a copy of Mr. Cohen's January 31, 2008 correspondence to the Regional Director in response to the apparent "withdrawal." I note that to date, I have never seen any documentation indicating that Kingsbridge in fact withdrew the charge. In any event, the NLRB refused to further process it.

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- 8. Attorney David Jasinksi filed a charge on behalf of Kingsbridge against the Union on or about March 26, 2008, a copy of which is attached as Exhibit 8. I subsequently agreed to withdraw the charge based on the representation of the NLRB that it was without prejudice to my right to re-file it, which I did on August 5, 2008, as indicated by the attached Exhibit 9.
- 9. The strike propaganda being distributed by the Union, including that which is attached as Exhibit 10 is filled with blatant lies. First, these documents claim that there has not been a contract since 2000. This is false and the Union knows it. It is undisputed that the contract expired in April 2005. Second, Kingsbridge did not refuse to negotiate. We remained ready and willing to enter into an agreement so long as the arbitration procedure was fair and acceptable. It is the Union who refused to negotiate and who would only sign a contract if we made up the delinquent payments to the Fund.
- 10. Union propaganda also claims that Kingsbridge "cut off" the medical benefits. Nothing can be further from the truth. Kingsbridge continued to remit payments to the funds up to and including our last payment on November 10, 2007, as indicated by the documentation attached as Exhibit 11. It was subsequent to this payment that we learned that the employees' health benefits had been discontinued.
- an interim basis so that employees would not be without coverage. In March 2008, we submitted a proposal whereby Kingsbridge would procure its own medical benefits in order to avoid the Union's arbitrary discontinuance of benefits. See Petition Exh. AAA, Jasinski letter of March 14, 2008 and my correspondence of May 6, 2008 attached as Exhibit 12.

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- 12. As a facility serving the needs of the frail and elderly, we are committed to making sure our residents feel safe and protected in their vulnerable state of health. Our only entrance is located on Cannon Place, a very narrow street in a residential area, which provides limited space for individuals to enter and exit the building. The front sidewalk is also very narrow and is only about four or five feet wide.
- We have, for many years, maintained and used permanent exterior and interior 13. surveillance cameras to monitor the premises as a basic security measure. State and federal health care regulatory agencies may also seek video surveillance for compliance purposes from time to time. Petitioner alleges that we have unlawfully utilized video surveillance and suggests that this conduct was done in intentional defiance of an NLRB Order. I note that we have openly videotaped for security purposes for at least a decade without protest from the Union. Moreover, to my knowledge, the NLRB will often ask employers to submit videos of union activity when questioning the lawfulness of certain picketing activity. The necessary and legitimate reasons for our video surveillance are detailed more fully below and in the accompanying affidavits. It should be noted, however, that the dates of alleged unlawful surveillance in the Petition, with one exception, all pre-date the NLRB decision adopting the ALJ decision on January 31, 2008, which was not enforced by the Second Circuit until very recently (July 11, 2008). As set forth in the brief that was submitted on our behalf to the NLRB by our prior legal counsel excepting to the ALJ's recommended findings, a copy of which is attached as Exhibit 13, we, at all times, maintained a legitimate and justifiable reason for engaging in surveillance based on the prior acts of this Union. That the NLRB ultimately ruled against us in this regard is not a reasonable basis upon which to conclude that our continued use of video surveillance pending the determination should be viewed as willful disregard for the law.

(H0972839.1) 5

14. The history of violent and unpredictable conduct by this Union against our facility, as well as our understanding of its conduct during other strikes, requires us, as a health care facility charged with care of the elderly, to be vigilant in insuring the safety of our residents. On a prior occasion this Union came to Kingsbridge unlawfully, in the middle of the night, with cameramen and reporters from The New York Daily News. Our residents were traumatized and many required therapy and counseling because they thought they were being robbed or would be killed. For some, therapy continues to this day. In 2006, certain Union members made violent threats to intimidate non-striking employees and were terminated for this offense. On another occasion, Union delegates stormed the office of the Administrator and threw things off his desk. Moreover, since the picketing and strike began, there have been numerous instances which have threatened my own safety, as well as the safety my staff and residents. For example, on multiple instances while attempting to come to or leave work, I have had my car surrounded and bombarded with flying objects. Strikers also kicked and punched my car. In particular, I recall that on or about June 16, 2008, Sivasakhy Ramalingam kicked and dented the car I was in. On this occasion, the windshield was also cracked. Also on this occasion, I recall that Lily Miller along with several others laid down the ground in front of the car in an effort to prevent it from moving. On or about May 23, 2008 while trying to enter the facility I was punched in the left lower back by Union Vice President Isaac Nortey. Strikers have thrown rocks at windows. Since the strike began I have had to replace the cameras multiple times because they have been destroyed by the Union. On an occasion in or about December 2007, while going to my car to leave, I encountered a striker defecating in the parking lot. Signs and posters, copies of which are attached as Exhibit 14, threaten me and my physical safety. They held a funeral process with

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effigy. Knives have been pulled. I saw one employee who had a clump of hair ripped from her head.

- 15. Contrary to the allegations in the Petition, we have never sought to record Union meetings or other non-violent conduct. I have never directed anyone to film this type of Union activity. Upon information and belief, since some time in 2006, the Union has rented a house across the street from Kingsbridge. It my understanding that since the strike began in February of this year they have since rented a second house as well. Thus, the Union has space to utilize for conducting private meetings with its members if it is actually concerned that any such meeting might be recorded on our cameras.
- 16. It is ironic that the Union is objecting to surveillance and recording of events especially in light of their own actions. As indicated by the flyer attached as Exhibit 15, the Union has been photographing our current staff and then seeking to identify them by name for purposes of intimidating them. Some employees were followed to their homes and threatened. Our employees have the same right to refrain from Union activity as the striking employees have to engage in it.
- 17. It is my understanding that because this is an economic strike we are entitled to and did hire permanent replacement workers. It is my further understanding that we are not obligated to return to work anyone who has engaged in strike misconduct. Since it is unlikely that any employee will ever acknowledge that he or she engaged in such conduct, a recording is likely to be the only means we have available to preserve our evidence in this regard. A court order prohibiting us from utilizing our video surveillance would permit the Union to follow through with their threats and continue in their unlawful actions without fear that they will be held accountable for their actions.

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- 18. I note also that many of the Union's claims regarding surveillance are without any basis in fact. For example, Petitioner alleges that Mr. Szereszeski surveilled union members on October 18, 2007. In fact, Mr. Szereszeski was not even employed by Kingsbridge as of that date. In any case, it would not appear that our use of surveillance has in any way deterred employees from participating in the strike or picketing. No affidavit submitted in support of the Petition claims this. I have repeatedly conveyed to employees their right to participate in any lawful strike activity without fear of reprisal, as evidenced by my memoranda attached as Exhibit 16.
- 19. Petitioner also seeks an injunction prohibiting Kingsbridge from entering into any "yellow dog" contracts with individual employees. This allegation involves a situation that occurred subsequent to a strike notification wherein certain employees expressed concern about whether they wanted to go on strike at all. It was my understanding that employees needed to resign from the Union in order in order not to be disciplined for failing to strike. We did not speak to any employees about working conditions until after they presented proof that they had resigned from the Union. The referenced "yellow dog" contracts were intended only to confirm in writing the benefits that we intended to pay these people. The referenced "yellow dog" contracts were intended only to confirm in writing the benefits that we intended to pay. We did not appreciate or understand at the time that a resignation from the Union did not equate to a resignation from the bargaining unit, and moreover, that the language in the document about joining a union was not permissible. Only a handful of people signed the agreements. As soon as we became aware of our mistake, we considered the statement to be to be null and void and on or about March 31, 2008 issued a memo to this effect, a copy of which is attached as Exhibit 17.

{H0972839.1} 8 I now understand what a "yellow dog" contract is and why they are considered impermissible. We regret the error and will not make this mistake again.

- 20. The Union has also sought to jeopardize the care we provide to residents by attempting to intimidating our vendors from doing business with us. We received calls from hospital discharge planners stating that they had received the flyer attached as Exhibit 18 and they would no longer send us referrals. Letters and flyers, like the ones attached as Exhibit 19, were sent to our vendors. Our linen supply company was threatened with a strike and refused to deliver. The only way for us to get clean linens for the residents was to rent a truck and drivers three times per week to go to pick up the linens. Our bakery was similarly threatened and in order to insure fresh baked goods, we had to send our staff out to meet the bakery truck. Our food vendor refused to deliver after being threatened by the Union. While these may be acceptable Union tactics when dealing with manufacturing operations, this is a health care facility, not an assembly line. Interfering with necessary supplies has a direct correlation to patient care. To intentionally deprive residents of food or fresh linens is abusive.
- 21. Sometime in the Fall of 2007, I communicated with my attorney on a variety of subjects, including union dues contributions after contract expiration. Following those communications, I ceased deducting union dues and sought to refund this money to employees. I intended these payments not as gift, but a refund of the dues deductions.
- 22. Petitioner alleges that Kingsbridge unlawfully refused to bargain in good faith by refusing to meet with the FMCS. We had been at impasse for over a year on a single straightforward issue of the arbitration service to be utilized under the contract. We were given no reason to believe that the Union had changed its position and was willing to negotiate a resolution of this contract issue independent of the fund delinquency controversy. That being

{110972839.1} 9 said, I was out sick with fever prior to the strike and physically unable to participate in mediation at that time. I also advised the mediators that I was without counsel at times. I have continued my dialogue with the mediators to date.

EXECUTED ON THE 6TH DAY OF AUGUST, 2008.

HELEN SIEGER

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October 31, 2006

To All Employees of Kingsbridge Heights,

This letter serves to advise that we have conceded on all issues with regard to the Union contract except for the Arbitrator. It is our position that we are entitled to choose from the American Arbitrators Association (AAA) for any arbitrator.

This is the only outstanding issue with regard to signing the contract with 1199.

Kindly demand from the Union their position in writing. Also how they can attempt to force Kingsbridge to accept their choice, Mr. Scheinman.

Ms. Helen Sieger Executive Director

Sincerely.



Boston Brussels Chicago Düsseldorf London Los Angeles Miami Munich New York Orange County Rome San Diego Silicon Valley Washington, D.C. Strategic alliance with MWE China Law Offices (Shanghai) Joel E. Cohen Attorney at Law jcohen@mwe.com 212.547.5566

December 11, 2007

BY HAND

Irwin Bluestein, Esq. Meyer, Suozzi, English & Klein 1350 Broadway, Suite 501 New York, New York 10018

Re:

Kingsbridge

Dear Irwin:

Please see attached.

It is absolutely clear that the Union is picketing on a Saturday because it knows that Helen Sieger is an Orthodox Jew and will be restricted by her faith from protecting the Center on her Sabbath. It is repulsive for the Union to take advantage of Ms. Sieger's religious beliefs and we will be notifying Jewish organizations and clergyman of all faiths about this behavior by 1199.

Secondly, two comments in the flyer are absolute brazen lies. First the statement that there has been no contract since 2000 is a lie. There has been no contract since April 2005. More importantly the statement that Helen Sieger has refused to negotiate is a lie. Helen Sieger has agreed since 2005 to sign the Greater New York contract except that she wants American Arbitration Association arbitrators to hear contract disputes, not the "Impartial Chairman", Martin Scheinman. That is the only issue that has kept the parties from signing a contract. Send Ms. Sieger the Greater New York contract with the American Arbitration Association as arbitrator and she will sign the contract today.

Moreover, Ms. Sieger has not taken away health benefits, the 1199 Benefit Fund has cut off benefits allegedly due to late payments. However, Kingsbridge is no later in payment than most 1199 health care institutions who have not had benefits cut off. 1199 has cut off the benefits for Kingsbridge, to provoke its employees to strike, since it knows employees won't strike over who the arbitrator should be.

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Irwin Bluestein, Esq. December 11, 2007 Page 2

Finally, we have evidence that 1199 is actively seeking to close Kingsbridge "to teach Helen Sieger a lesson" even if it means that Kingsbridge employees will lose their jobs.

Kingsbridge will not stand by and allow 1199 to close its doors to the detriment of its employees "to teach Helen Sieger a lesson". Kingsbridge will shortly commence legal action to protect itself and its employees from 1199's shameful conduct.

Very truly yours,

Joel E. Cohen

cc: Helen Sieger

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2112 850°1 1°025	315	100 Mg 140			17,970		32,694	11/13 2 Harris
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490 38,741	268						111.253	276 Hos.
23,934	1,971	Animates Cantended	1,000	4 ,100			125,013	01/01/05/03 7-12 Mos.
3,540	1,772		1,594	6,820	and the second s			12/02 21 Year
629 49,930 76,035 113,548 1797	21,790		1,000 1,000	18,220	36,478	307	45,100 331,743 2,748 2,700	Tobal
Delloquency letter sont and subitation demanded. Period of Scheiman "boyyance" award.	21, 199 (Delinquanty letter sent and artitration demanded. 3,325		1,000 Delioquency letter zent.	28,220 Delinquency iches sent	36,479 Delixquency letter sent.	Delinquency letter sext.	65,100 Delinquency letter sent. 331,743 Period of Scheinman "sbeyaner" award. 2,748 2,760	Carrine C

"Greater" Funds Belinquency Report

December 2003

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g	N. edgy/Tagethold		Line	7 Simulia	S March	1200	7-57 11-18	31 Van.	Yalai	
4	Bezalel Nursing Home (BC)	~ ¤	13,400 6,000	- F		69691	490 12,261	ļ	19,0190	Delinquency letter sent and arbitration demanded. Period of Scheimman "abrevator award.
		៤ ២	300	39.5	128	10 8			327	
3098	Bislystocker Haute	מור מור		and the same of th		28,941 1,571		18,274		Uclinquency letter seat aut attention denanted. Period of Schrimmu "abeymoe" award.
41018	Carillon House	· • 0 to	18,580	19,380	72,540	113,430 69,404	117,126	70,370	257,450 139,774	Delinquency killer sent and utilitation demanded. Shortages due to physing WF at 12% lestead of 16%.
		~ ∩ tr		2,377	2,952	1	3,513		16,559	rened of Scheinman "Betylines" gwyrd.
ig.		υw	17,400	2,970	4,960	atc'ti	8,530			Dellaquency letter sent and arbitration demanded.
		Las .	500	496					386	THE TABLE AND TO THE TABLE THE TABLE TO THE TABLE TO THE TABLE TO THE TABLE THE TABLE TO THE TABLE THE TAB
		ч П	# F8	500	. 65	1,663	1,570		158°+	
41714	Cedar Oaks Cure Center	ים ניו	659,0	28,700	29,260	45,050		2,290	056'871	148,250 Delinguency letter seat and arbitration demanded. Shortweet through OBITS the to navior WI at 12% instead of 16%.
		() គេ	1361	92		•			2,272	•
2228	Confidence Management Cobble Hill	w დ	6,800 2,700	7 397	2 069	5 208	7.11.2		6,800 15.256	Delinquency letter sent and arbitration demanded.
į	Contraction and and Company of the Contraction of t	লে 1	200	285	£27	313	}		75	
		~ ()	101 202		ĸ	50 141			101 316	
8949	Crown Nuring Heart	שי	006*11	55,820 023,83	21,580 5,172	16,736 16,731	12753	16,334		Delingueury letter sent and arhitration demanded. Period of Scheinman "theyanee" newed.
	· sien	ri te	1,982	342		308 242'1			3,172 3,044	
			564						E64	
41735	Deleview Nursing House	% (D)	10,286	¥810	1008,01	41,013 41,013	16,530	42.73	83,786	Definitions white sent and arbitration demanded. Shortages due to paying WIF at 12% instead of 16%.
		- ሰ pu		1,101	1,25	115'E 115'E 96'C1	2,617	. 1,00	159'6 159'6	3,498 Period of Scheinman "sbeyzmee" sward, 9,654 602
		, ta	12,500	12,200	-11,700	٠	2,000		40,410	40,410 Definitioned kitter read and arbitration demanded.
41550	Enerson Hauth, Lare Center	ר מו מי ∼	, d	· Andrew Springer and American					437	
3576	Tight with	ा च छ	6957 98657 08289	11,699	13,400			· · · · · · · · · · · · · · · · · · ·	48,780 41,085 2,678	Deliquency letter sent and arbitation denateded.
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L .		47,650	48,550	3	199,120		614 W	354 370 07E 76E	Orlinguency letter sent and arbitration demanded.
8979 Freidstan Lodge	רי פו מ	12 to			**************************************		1,316	2533	AGT Period of Scheinman "abeyance" sward.
	-	883					292	952	
	a 60								Delisquency letter sent and arbitration demanded.
41819 Healthcare Services-Burgt Tavem	- rs tos ro	83	ន	ន	253	43	283	1,028	
	ш				4,150		1,370	5,520	5,520 Delinquepoy letter sent and arbitration demanded.
41062 JFK Hartwyck-Sidion Estates	tet 40		1,637				3,497	4,514	
	- O				-		4		-
	(S)	7,500	5,690	1,580	5,410		3,130 061'?	21,770	21.770 Deinquency letter sent and arbitration demanded
41017 King Manor Care Center	£11 70	67	133	247			37.1	623	
	(1)				**************************************				
	, G3	7,580	10,340	095	6,870			25,450	25,450 Delinquency leads seat and arbitration demanded
41749 Leinue Chipeau	יייייייייייייייייייייייייייייייייייייי	240	422	ŝ	45	151		1,548	
	-						2000	***	The state of the s
61747 Unerly House Muring House	יט טי	27,920	5,350	. 8,350	11,510		7,70%	V0,/34	CG,710 CALL PERSONS LIVE SHOW SERVICE SALES AND SERVICE SALES AND SERVICES AND SERV
	· O m	200	733	, \$5.1	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	*************************************		1,762	
	1	001 6E	35560				****	80,230	Delicquency letter rest and arbitration demanded.
8606 Little Nezk	· o t	12,800		2,786	28,356	6 22.934		67,126	Period of Scienman "abeyaser" sward.
	~ O W), 18 1, 18	99	· · · · · · · · · · · · · · · · · · ·	.97			1,100	
	d 02	1,100		-				1,100	, 100 Delinquency lener sent and white alon demanded.
41017 Long Brack Anghion	to to			-					
	~ n							03¢ 8%	Pullinguage trees sent and arbitration damands
	4 29	75,100		15.051	\$. \$.	150,867		351,274	351.274 Period of Schrimman "abeymane" wound
41613 Nassau Extended Care Center	tn r	2.641	يُنْ هُنُونَ نَا			······································		2,641	•
	- r>	3,125	·····	.*		*******	1,374	3,125 1,974	
	3	१	1	1				285,010	Delinquency letter sent and erhiterion demands
1547 New York Congregational Church	*0	22,400	20,751	101	14,207	25,718	121.21 121.21	102.257	102,257 Shootiges arise from payorists on adjusted gross wages 14.231 Chien contract provides wases higher than standard:
	in C						,,	1,01	bound by AVNH wase structure. Shortages base
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"Greater" Funds Oslinguency Report

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61,538 Períod of Schemman "Ebysanoe" swaped. 4,538	61,683 4,548	18,740	12,644	88	18,434	236.11 534.11	49,000	לם מדים	Rega Fak Hurang Home	21913
	27.0							មក្សា		
Desinquency and sent and arburation sentation.	7.7.		5,376	26,300	920,8	13,360	12,250	מל טר	Regrosy Park Musing Conter	E 811:
144,972 Period of Substrum "aboyaneo" award. 5,934 1,900 900	145,977 3,914 900	14,818 2,336	15,273	8K'Y8	25,264	16,318 1,698	006 006/1 006/1 005/61	~ C to 70 to	Regency Extended Cate Center	41611
Table attended before every end arbitration demanded	2,083			255			000,1	, n		
7,064	7,064	100	,	j			1,830	א מין	Ser Car	1756
Delinquency letter sent und arbitration demanded. Period of Sobeinman "sbewance" award	120,161	2.699	\$50 M	57 080			992'59	r 00		3
	6.173	1,212	2.455	1,10	477	380	390			
A CONTRACT OF STATE O		2361	3 50 50	2,43	£ ž	žž	780) (F		
Shortness wise from payments on stillsteed gross wages	181,73	213	30.	25,03	1.03	8,377	9,113	t nor	Part Chester	8780
Delinquency letter sent and subleation demanded.	210,580	26,060	50,960	45,080	33,660	27,100	27,620	 		
Delioqumsy letter seot and arbitration demanded. Shortagen arise from payments on adjusted gross wages Period of Scheimmur "aboyance" award.	145,490 107,927 3,877 1,927	3,420	23,999	45,108 1,277	52,390	43,500 1,300 627	47,260 15,460 1,360 1,360	☆でまり~	41610 Park Tennet Nursing Home	41610
	j,936						1,916	- O F		
Delitiquency letter sent and arbitration demanded. Ferriod of Schultman "aboyance" award.	091 095 041 095 018 94	66,307	144,095	80,797	25,007	22,\$34	13,155 13,155	u od pa	Park Avenus Exercial Care Center	41030
	1,942				738	1 00	603	5 4		
	5, 10s 4,212			1,389 215	[48] 68]	1,205	90£1	ក្	,	
Delinquency iener sent and arbitration demanded. Retiod of Scheinenan "abeyance" sward.	140,860 92,206	**********	13,434	47,748	52,400	£1,060	45,40 8	לעם מיל	Oxford	1303 2003
AMARIAN MATANANAN MATANAN MATA	11,198	2270	4,360	2.421	678	653	800	-		
THE RESERVE THE PROPERTY OF TH	70,764	, k	6,976	4,285	135	<u>ម្ច</u> ា	1,808	n t		
Johnneges due to paying Wiff at 12% unstate of 10%. Period of Scheimman "altropage" sureti	30.547	7 A. 52 62 62 63 62	8 770	56.567	2,163		<u> </u>	:1 14	Nyack Means Nursing Home	41608
Delinquency letter tent and arbitration demanded.	316/26		20,510	977,66	10,830	10,700	16,580	ù		
				and the second s				~ О т		
138,330 Delinquency leater sent and arbitration demonded.	015887			44,240	18,200	13,970	035'19	າ ໝ	Newark Extended Care Pacific	**
Connects	10531	7264 14	1172 200	ł		T M-CROSS	~		ORTHUR	ĝ

"Greater" Funds Delinquency Report

12.433 12.540 Delingpency letter scat and attribution demanded 134.548 Shortages due to paying WF at 12% instead of 16%. 1,936 Period of Schrimman "aboyranes" award. 4,14 7,00	24. 361	414	, contraction		184'1		- n n	The payether removed thems	
123,540	£67,00	157	compar		187,1		(1)	The bayes a record means	
123,540	50,727	•	CAMPA.			_	_	SAME SANCED BASEA CASE SAILE	
123,540	3	_	35 85				T)	The County of the County	200
12171		41,090	48,500	19,700	14,250		63		
	3,940	7,050	3,695	L 432	1,166	1,200	4		
9 529			<u>.</u>	2.864	2,331	2,500	a		
12.21	-	<u>\$ 155</u>	7,351	7.857	2,331	2,508	(11		
256 525	15,672		16,325	33,447	27,231	28,900	~d	Sun Herber Massor	41047
414,880		58,050	018'2£1	65,210	74,610	79,200	В		
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<u>8</u>	43				262		<u>ი</u>		
2,632	1,385	1,045			202		(NI		
0,080	2,000		192,6	Ş	705	···	٠ ۲	orter com (rtw)	2
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1,824	161				1,384	1,179	141		
19,974	10,020	1,90	388,8			••••	۳	Stade Point (BAC)	2
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							***	San Simon by the Sound	87075
1 07:70		7,270	26,490	10,670	9,470	46,470	8		
900	-t-b-					906			
14,970		870%	5,448	1,643	7021	1,100	<u></u>		
7,301 Period of Scheinman "abeyance" mward,			3,637	53.7	2,021		(11		
108,151 Shortages due to paying WIF at 12% Instead of 18%	67,400	 2.	42 481	18,270			*4	Saint Janua Plaza	41046
215,550	•	32,470	135,580	13,140	16,170	18, 190	ka		
763						763			
							n		
1,306 Period of Scheinnen "abeyerce" sward					7,106	2,200	m		
1,28,659	77,195				24,604	25,203	~	Sauti James Healtheare Center	41041
200,540		35,860	SL210	20,820	16,850	71,800	B		
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3 3	40 770		50.600		,		-	Rockville Nursing Center, br.	£1083
01.140		10,000	41,510	13,470	16,050	-	4		
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	22,022		מינוייני	*40,00			11 "	S STATE OF S	
167,440 Unimquency letter real and arbitration demanded	1	0,7,10	10 C	5,78	The Care	20,000	a à	Cindred Marine Com-	21763
		2		7			-		
5,316				325		7.14	٠ ،		
2,135						1,135	,In		
166,351 Period of Scheinenan "aboyance" award	9,979	952,65	12,073			14 85 14	''0'	River Manor	2326
75.	, 123		3 17 17			75.430	67		
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7	7,200		Prince among			***************************************	•		
Comments Period of Stheimman "abcyance" award. Chilequency letter sent and arbitration demanded. Shortager due to paying W/F at 12% instead of 16%. Period of Stheimman "abcyance" award. Chilequency letter sent and arbitration demanded. Shortager due to paying W/F at 12% instead of 16%. Period of Stheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Shortager due to poying W/F at 12% instead of 16%. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Shortager due to poying W/F at 12% instead of 16%. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Shortager she to poying W/F at 12% instead of 16%. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Noriod of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award. Delinquency letter sent and arbitration demanded. Period of Scheimman "abcyance" award.		Total 76,930 166,551 2,135 5,316 167,440 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 100,226 114,566 100,226 114,566 100,226 114,566 114,	76.350 76	1702 1700	DETECTION 12020		1607.3 1707.200.00 1707.20		

"Greator" Funds Dalinguescy Report

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	1,195					1,996	2,200	ta :	and the second second	1	
Period of Scheinston "abeymor" award	171,632		71.7% %CJ1	È.	28,401	72,870	77,700	u D	New Vanderbilt	5607	
	1,703	,			1,793	2,369	egiange •m. n. n. L. s	~ O 69			Cas
Delingueury letter sent and arbitration demanded. Shortages from rate increase to 16% effective 10/1/102. Contract		911,61	95,830 75,736	ES6'81 095'101	30,390	20,070	20,830		Huntington Hills Contact for Health, & R	TOOK	se 1
ileaning of ethication schooluled for 5 February 2004.	15,711 1,948		1,405	6,274	1,779	2,855 748	2,400 1,200	- n			:08
Shortages arise from payments on adjusted gross weges Feriod of Scheimman "abryance" award.	201,559	S	52.976	16,531	2,779	11,352 2,352	25,500	to to to	Franklia Rehabilitation and Nursing Cer	31.52	-CV-
Paring reserve Company and addisonation down and and		100	505		758	200	203	1 3-0)6 <u></u>
report of personation abeyonce by more	13,366	2,213	2,703	7E1,*	ر د د	50.50	200 150 150 150 150 150 150 150 150 150 1	U M			55(
Licaing of thicking scheduled for ID February 2004.		041 ⁷ 2.	194,66	38,496	3.5	18,690	59,500 17,500	-u (p)	Fort Tryon	\$500 \$400	0-D
				297	366	294		~ n			LC
Period of Scheinman "abcyante' sward.		224	36,610	\$9,925		1,491	20,200	14 4 C	CARid:	8392	D
			Hearing Scheduled	#P							UC
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	2,189 9,189	271 2,880		2,835	1,528	1,046	1,120 1,120	٠C)-J
Delipspecies kiter sent end arbitration demonded. Period of Scheinman "abounce" award.		<u> </u>	26,371	41,684	~ ** ******		49,690 14,590	ਸ ਹੋਰ	Woodcrest	8357	<u>۱</u>
	2,187 699		~~~	208	331	25	1,400 699	∵ C □			iea (
Definquency leater seat and arbitration demanded. Period of Sobeinatan "sheyaner" award.	49,530 97,867		32,961	48,593		5	49,530 14,200	שעו	Wateriew	\$962	08/0
	1,908					908	1,000	~ O t			6/20
66,300 Delipapemy letter sent and arbitration demanded. 99,422 Period of Scheinman "abeyance" arraid.	86,580 22,422		42,224	35,385		5750f 8017g	34,200 11,200	i ya Ca	Vertere	1523	908
	262		717	25	26		1001	- C1 b			Pa
Delinquency letter seat and arbitration demanded. Shortages arise from payments on adjusted grow wages		\$ 50	1,612				i i i	שטי	University	8349	age
Сотпека		71 YEAR 12	7-12 601.	OTOS-ENDS	3 Morrhu	2 Marritin	1 Month		क्रमें अंदित	Ş	10 m
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			December 2903	Dig.					Greater" Funds Delinquency Report	Greater	4

"Greater" Funds Delinquency Report

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Period of Scientistan "abeyance" award.	15,417	4,439	5,681	3,715		i.	2	·		
through June 2003.	3,85 6			1,274	Ž.	1381	1.500			
Hearing held Sept 16, 2007, Award to be insued for CCP and ISF	68,169			\$ 21.21 21.21	19,75	16.207	32,000	u tt	Dan's Armeina Krome	<u> </u>
The line was a least to the second of the se	מפה מתכ						800	-	*	
Period of Scheimman "sbrywice" award	7,277 3,767	2197	1,12				1,00	• O		
WI PAS LEGISOU MANAGO MAT	3,090	217		1,539			121	121		
105,548 Henring held 1071493. Award to be itsued for	105,548		869'92	55,12		7,030	17,500	ra ca	Lacusia	135 135 135
	2 8.27 20.27	3,372	4,835					-		
count not possed by new thomas in a systeman.	26,54	19.63	36,46/	6,381	2837	2,310	2,769	n		
raverable relikes thing, telumone appearing, kenney	26,219	5,869	3.56.4	7,430	2,897	2,310	2,763	m	!	
Award to be proved.	157,430	100,621	51,721	56,780		26,536	32,342	٠ <u>٠</u>	Kingshiden	2668
Hearing Wildes. No jurisdiction claimed by employed	181,130					82,390	98,740	ឌ		
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CONTROL OF CHOCKERS SEE SEE SEE SEE SEE SEE SEE SEE SEE	1,102		minus (IV)	632			2778	n		
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	Dit. 4			23,15	1	1750	DVC-7E		Woodnere Kunning & Schabbiblation Ci	41618
Deinquerey letter sells and arounding demander. Residen of a shipmaine selectors for 5 february 2004.	100,454	·	200,930	93,550	35,020	95,500	35,583 80,538	, m		
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	452					Š		. t		
Westing of artificiation wheeled for 5 February 2004.			74	2000-312	ì	2,040	1,18	* ~	ומוויים אים הצון כוד כבוובו	1531
Period of Scheiman "shevener" avaid.	25.55	4/67	01815	1000	7.4	2,140	22,400	is its		
Till the same of t	24.5	7.77	25 000				213			
	779,01		7,347	2,1,2	1,32,1	1,299	.03	. n		
Hearing of scottling scheduled for 23 frostning 2004.	100/	2	3				1,62	(11		****
Period of Seperatura Socyaner sward.	138,249	2	35,005	50,626	18,465	15,168	18,582	φ.	Silver Lake Specialized Care Coxer	\$338
81,360 Delinquency letter sent and arbitration demanded.	81,360	23,410					57,950	w.		
	nen ^e r						1,038			
FREEZ OF SECURISHED IN 23 COULTY 2004.	1,574					ž.	. × 30	t E		
PRINCE OF CARLESTEE ADRIVEDOR'S RESIDE	69 785	1,952	688,01	24,244	13,156	9,852	9,693	יייי	Riverdale	22.22
Delicquency letter sent and arbitration demanded,	33,140	3,550	; !				29,590	ÇI		
	2,567			296	385	306	1,500			·•••
	2.567	-		296	33	\$	603	3 :		
Herring of arbitration scheduled for 23 Economy 2004.	<u>5</u>	-	, , , , , , , , , , , , , , , , , , ,	ţ	1.126	1.530	3,600	nd "1	TRUCKES C	22.22
Desired of Coheinman "absorption" award	100,750			3,79			57,500	t tx		
	7.815	384		364		300	300		· · · · · · · · · · · · · · · · · · ·	_
	7,294	Z,03.Z		1,674		88	708	n		
Hernig of arbitration sententies for 15 receiving 1045.	3,019	989	STS	636,3	22	700	78	ţıl		
Ferrod of Scheinfight and Inch as a sector	37,376	123		22,528		8,000	80 ×8	۳,	Decaptide Care Center	\$1509
Cheinquency letter sent and archipston genunoco.	90,040	į.		0,736	29,310	24,300	25,700	DC		
C.S.194624170-1					A 41.01.14.1				The second secon	
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	12.00 13.00 10.00	60		2.40				ALCONOMICS OF THE PROPERTY OF	A manage of Authorities (Authorities of Authorities	
Delitysemy letter sent and additions demanded. Hearing held 12/09/03. Award issued through 10/31/03. Period of Scheisman "cheyance" award.	2017 2017 2017 2018 2018 2018 2018 2018 2018 2018 2018	Ü	35,849			45,700 15,000 1,300 1,200 500	43,150 14,350 1,250 1,200	- O to 10 0	Waite Plains	3
298,660 Delinquesey letter sent sed enturtion demonster. 72,552 Henrings held 11/15/93 tod 11/24/03, Award isrued (2/01/03 through 201 Oct.1003. To pay 1/3 1/24/01, 2/24/03 and 3/24/03. Prined of Scheimman "sirelyoner" award.	798,660 72,552 201	42,530 3,241	164,950 201 201	16,760 45,660		13,216	<i>4,2</i> 0	- C) អា ២ Ø	Wedgewood Besith Care Center	41617
Deliaqueney letter sent and arbitration depraeded. Award issued 01/25/04 through 12/51/02. To be paid within 30 drys, unless payrost appearant is tracked. Period of Scheimenen "abepasser" award.	169,700 77,234 4,464 9,149	41,776 42 2,551	7,170 18,010 201	24,790 39,872 1,590 2,848	661') 115 200'*	33,300 848 548 548	609'1 609'1 E54'21 08E'45	- nm +o tal.	Serina Park Center	8385
90,390 Chingponey lette sen sin an auseus cutaine. 120,311 Award insued 61726094 through 1273143. To be paid within 448 30 days, unless payout agreement is resched. 1,786 Period of Scheimman "abeyance" award.	30,390 120,711 448 1,786	47.620 49.057	31,574				42,770 20,730 448 1,784	-೧៧១៦	Srookhwa Beath	8609
	990 04E 2017 15 2017 15 3017 1	10 00 00 00 00 00 00 00 00 00 00 00 00 0	209,759 971 201 201 201 201 201 201 201 201 201 20	160,250 221771 14,280 2,160 Awards	7.034 7.034 7.646 7.646	10 mg	254.00 1.24.00	- (C) m 4. m	Averting Averting of the property of the prope	
55/60 Delinguensy ister sent and arbitation deminated. 50/18 Hearing held Sep. 16, 2003. Pension part of Industry wide problem. 57/41 Period of Schelingan "abeyance" award.	16,540 10,018 1,531		9,147	350 25,612 318	790 259 417	3%	15,400 5,000 400	- O to 4 to	Windser Park	8
Delingtency letter seal and attinatura periation. Storinges arise from architect implementing self beig. Nearings held 11/1903 and 11/24/CJ. Avan'd issued (27/103 through Dec. 2002. Directack public to be done through Dec 2001 prior to determining liability for that period.			209,759 44,130	102,330	38,630 796	29,120 8,751 539 391	37,670	- 0 m v w	Willoughby Nursing Haine	358
Period of Scheinvan "sbeyanse" award.	1,742 1,743 1,743 1,743 1,743 1,743	, 150 150 150	71.4 2,707 1,847	1,253				C 10 ** PA	Rockville Residence Masor	41.523 19
Award to be insuced. Reward to the insuced of company of the second of	21,132 21,132 21,132	4,822 2331	37,852 4,402 7,587 3,122	54,1187 4,699 4,003	1,863	39,750 17,324 1,483 1,483	56,200 18,400 1,600	よひままむ	ציפטונ	,,,
Comments		>1 Year	7-12 Mos.	4-6 Mas	T Kamin	2 Mendys	1 Horth		hst Eurion	2
	••••		December 2003	Dece				1	Graster' Funds Selinquency Report	reser's

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	 	1 12/03 Wents	2 Mondas 2 Mondas	S Hertitie	4-5 Mar.	7-12 Nos.	>t Year	Total	Comenand
DB Interven		100	1 }	4 }	Conferration of	Sudgment to Progr	\$25	Š	Award to be issued through February 2004. Confession of
8750 American Geriabic Carc	מטיוח ט	35,070 7,007 972	159 199° 7 22'220	25,960 4,588 650	87,810 17,545 2,484	87,810 540 17,545 8,648 2,484 2,039		62,749 6,7483	Award to be soured autologis returning Activ. Crimens Judgment in process: 12-month payout for Benefic frond, 24-month payment for Pension and Education. Period of Scheinman "sbeyance" award.
			70 m	922 EFE	CAS EFF	784 267		1.875.370	Delineuency letter pers and arbitration demanded.
	v (U		50,500 053,000	73,302	045,800 077,800	293,995	21,462		Hearing held Illiston. Award based.
3613 Kings Harbor Care Criter	;n •1		28E.5	06.9	1.1	,			COI in progress through Nevember 2003.
	- O :	,	5,186	5,723					Period of Scheinman "abeyurse" award
		14,080	2,033	4,455		157,550	2,230		Dellaquency letter sent and exhimation demanded.
8959 Caron Park	79	14,439	;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;			187		70,711	COI is procest awaiting agrance. Making payments Deriod of Scheimman "absympes" award.
,	O IN	ž ž	516	254	1.561	3,746			
	= = =	52 500	49.070	61.000	158,750	259,890	23,650	504,570	Delinquency letter sent and arbitration demanded.
#629 Lawrence	טי פו מ	17,288 	16,073 1575	1,711	51,99%	90,073	457	3,544	COF in progress through 12/31/03. Period of Sahrimma "abeyance" sward
	В	7,600	0683	8,440	25,040	4,080	5,790	57,840 21 676	Delinguercy letter seat and stylitution demonted. Arthresian held 17/1600. Award insued.
8995 Lily Pond	<u>ល</u> ត់ ។	200	# # # £	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	25.5 25.5				CCI in progress through 11/30/01. Period of Sedeiuman "abeyance" award.
	ta ~	55,100	\$1,750	60,370	136,790		, , , ,	286,110	Delixquency letter seas and subitration denumbed. Hearing No. 14 (18) 1800. Award insued.
2997 Long island	در اور	17,400	16,950	1,687	57,664 4,509		2,343	[3,42]	COL in progress through 12/3 1/03.
	- n b	(5)	75	1,693	3,872	\$,195 1.575		13,711	Period of Schelmessa "abeyance" award
سلب	, a	39,200	36,540	46,690	11,000		150,430 27,997	408,560 80,787	Arbiterion beld 02/1203. Award traved 02/1963 traven 08/3001. Sharaess rive from pryments on aljusted grass wages
5371 New Bridgeview	пΨ	, 188 , 1	8	1,209	11.5		681.1	7,812	Seeking payour and COI. Hereins held 27 January 2004, Award to be issued foru 12/13.
	~ 0	500	इत्यू	1,309 665	2,752 1,599		35	5.401 3.401	Hearing Dens of Jacobsky Lower, or
	ш	35,500	23,380	41,160	925 6E 067'821	74.430 24.430	·. · · · · · ·	244,160 64,000	Arbitration held 08/12/09 Aware assess on 1970s taxonya sector ex- Secting 24 month payout with COL
41033 New Mayfeir Company, inc.	th 1	1,100	-	1,216	181,6			6,94 3	Hening beld 27 Immuy 2004. Award to be insued then 1203.
Рорга д	- 0	1089 1,089	155	643	1,692			3,457	130 061201 Award irring 081900 Upsuch 063000
1.	e 00	0GZ*15	3 1, 430	48,320 350	125,440	36,400 5 26,413	36,660 21,085	345,430	Charages and from payment on adjusted gross wager
8512 New Phoway	(s1 *1	1,200	i car	1,355	3,518			9, 400	Serving payon and COL. [Hearing beld, 27 Junuary 2004, Award to be issued from 1203.
	n	3 5	539	677	1,759		755	4,109	
	4 (2)	00 t) 606 ft	24,600 003,42	32,940	ta o	***********	##************************************	316,920 96,67 2	COU in progress through 11/2000.
(185) COSTI ZIGHEROCK FRANCISCO) tri '	3693				6,745 6,669		7,614 9,262	Award issued through Alarth 2015 161 recision. Period of Scheimaan "abeyance" award.
								, C.	-

Committee Comm	1,000 1,00	Commission Com		7,77	桑		1257		5	200	ל ר		
Part	1,1000	1922 1103 1003 0700-2444 0710-24		1921	1	.,000	1791.1	***		, W.	1 1	History of the Annual Control of the	E C
1927 1928	1,1000	1.022		# J. 02	286	13 048	42,520	,		14,200	2 5 3		1
Colorabies Col	1,100	1/202 1/203 1/203 1/203 1/204 1/20					3,007			1.100			
Part	1,100	1/200 1/20			Ç		5,54	265	2,036	2,200	<u>ر</u>		
Commission Com	1,1272	1,000 1,00			257		6,170			2,036	14	dalan	
Part	14272 1423	1/1025 1			69,500	34,943	39,450			23,571	Pel	Healthour Services-Palm Gurdens	8375
Part	14272 1423	1,025 1,02	Confestion of judgment through 09/10/01.		152,690	13,020	161,730			62,100	В		
Part	1/4272 1/4274 1	1,2272 1,228 1,229 1,224 1,240 1,2		Γ		3,636	3,845	133	ž	1,024	4		
Part	1.003 1.00	1023 1023		181712		7,373	7,692	2,385	1,883	2,045	ი		
Committee Comm	1,000 1,00	1,12m		43,724	16,624	15,037	7,692	2,385	1,883	2,048	DE		
Part	1.003 1.00	1900 1702 1702 1702 1703 1703 1704		754,507	83,000	4,043	653,63	1	21,992	23,923	~0	Glengarit' Nursing Home	41028
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1-1001 1-1002 1-1003 1	1/2070 1/2071 1/2071 1/2072 1	1,292	Contestes of judgment through November 30, 3	346,590	145,620		91.740	34,900	28.340	38 990	עצ		
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Part	1,250	1,292	••					·····) t		
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14272	1,2272	1980 11/25 12/25 17/25 12/25 17/25						·			۵.	Forest Vice Care Conta	1007
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Part	1/202 1/403 1/203 1/202 1/20	1/2072 1		-torontal							()		
Part	1,222	1202		13,734	\$105	3,372	2,462	890		930	ংগ	•	
1922 1923	1/2/22 1/2/25 1	1,2972 1,403 1,603 0,703-6,901 0,743-6,903 1,2025 1,						 -,			۳	Crystal Lake Rehabilitation Center	1003
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14297 1424 1603 1703-26461 1744-26461 1242-26	1/202 1/203 1/203 1/203 1/203 1/204/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/204/2043 1/204/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/204/2043 1/2	1,023				And District to say	Condina						
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1402 1403 1703	1,4972	1/2022 1/203	MI OT charge seed with our most payer occurrence.	or con	, over 1	210,12	ood'r i	9000	Q.	••••	s b	The state of the state	
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1/103 1/10	1/2072 1/1013 1/2013 0/03-04013 0/03-04013 1/2025 1/	1-1 03 1-1 03 07/03-0403 07/03-0403 01/03-0403	Delinquency letter text and artitration demanded.	220,418	69,730	166,510	187,840	698,61	51,640	18,970	tzi		
1903 1903 1903-0565 19	1/2072 1/2073 1	1-103 1-10		_	1,123						3		
1-103 1003 07,03-0-0-1 1-104	1/103 1/10	1202 1403 1503 0703-08	Period of Scheinman "abeyance" award.		222		1,495		608		n		
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1972 11/03 (17/03-08/03 0)/03-08/03 12/02> 1/03/08/03 1 13/02> 1/03/08/03 1 13/02> 1/03/08/03 1 13/02> 1/03/08/03 1 13/02> 1/03/08/03 1 13/02> 1/03/08/03 1 1/03/08/03/08/03/08/03 1 1/03/08/08/09/08/09/08/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/08/09/09/09/08/09/09/09/09/09/09/09/09/09/09/09/09/09/	1 17/05 1003 07/03-04803 07/03-04003 12/02- h 2 Marière 3 Hombre 4-6 Note, 7-17 Note, 7-1 Year Total	1,022 11/03 1003 07/03-0803 07/33-0803 12/02- 1 House 2 Marches 3 Morelles 4-6 Ness 7-13 Ness 7-1 Year Total	Delinquency letter sent and arbitration demanded.		625		77,920	27,540			ø		
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"Greater" Funds Delinquency Report

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			Desid		Confidence Management-Windon Gard	Confidence Management-Augusty Park	Courses Nating name			Central Island Nursing Henre		Contessions of Uniconsent		Werkmen's Circle Mulbrare Center	Prospect Park	Piuza Refusinitation and Nursing Certen	Perdi Amboy Care Center	institution	
	~ n	(11)	MG 1	4	មេខេច ೧	M De 10 U T	ភពព។	o 63	- ∩ r	1 4 00		⊒ Hin Yiu	~ O M	~1 13	-OMM B	— Cm 4 m	1 er tn O	n	<u> </u>
2000	4,800	4,800	36,000	1705071	4,000	700	1,455 1,455	086,15	2,100			10.00 10.00	3,410 3,600 1,800	\$1,750 41,800	1,367			5 Horith	12/03
,,,,,	4,A21	4,421	51,542	157,570	3,980	<i>\$2</i> 6	1,86 1,86	36,430	5.55 2.50 2.50 2.50 2.50 2.50 2.50 2.50	58,716 72,158		22.33 31.88 31.88 31.88			366 86E	13,700 400		2 Months	1401
2000	5,186 5,186	3,286		192,970	1,538	É	1,452 1,452	51,790	7,399 1,200	23,720		27,841 8,541 9,372	4,171 4,171 2,086	141,740 48,717	1,108	13,578		J Months	ED-CEL
	7503	9,295	175,267	354,510	Ą.160	8	122.E	ste 75 800'901	1777 18179 18179	204,320 74,577	Elenatik Teer	22 28 23 24 28 28 24 28 28	70,790 7,263 5,395	384,780 126,030	2,274	20,760		SA HOX	gras-cans
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'Greater' Funds Delinquency Report

December 2005

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"Greater" Funds Delinquency Report

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"Greater" Funds Delinquency Report

McDermott Will&Emery

Boston Brussels Chicago, Dusseldort London Los Angeles Mismi Munich New York Oranga County Roma San Diego Billson Valley Washington, D.C. Strategic alliance with MWE China Law Offices (Shanghai) Jost E. Cohen Attorney at Law Icohen@niwe.com 212.547.5568

December 4, 2007

BY HAND

Alvin Blyer, Esq.
Regional Director
National Labor Relations Board
Region 29
One Metrotech Center - North
10th Floor
Brooklyn, New York 11201

Re: 1199 SEIU (Kingsbridge Heights Rehabilitation and Care Center) 29-CB-

Dear Mr. Blyer,

We represent charging party Kingsbridge Heights Rehabilitation and Care Center ("Kingsbridge") in the above referenced matter. Enclosed please find an original and eight copies of the charge which alleges that 1199 SEIU has violated Section 8(b)(3) of the Act. The charge is being filed in Region 29 due to its relationship to Case No. 29-CA-27502.

Kingsbridge and 1199's last collective bargaining agreement expired in 2005. The parties have not negotiated for a new agreement since 2006. In August 28, 2007, after 1199 repeatedly harassed Kingsbridge over "late" payments to the 1199 benefit funds (with payments actually being made no later than scores of other 1199 represented healthcare institutions,) Kingsbridge proposed that it be given up to seven months to make payments to the funds on a go forward basis. Kingsbridge asked 1199 to bargain regarding this issue. A copy of a letter I sent on behalf of Kingsbridge to counsel for 1199 with fax receipt confirmation is enclosed. To date 1199 has not responded.

While simultaneously ignoring Kingsbridge's request to bargain, 1199 has now cut off healthcare benefits for Kingsbridge's employees due to "late payments" and has announced plans to strike Kingsbridge, ostensibly over this very issue. Such a strike would be devastating to Kingsbridge and its residents. We therefore ask the Region to seek 10(j) relief.

N.

ery truly yours,

U.S. practice conducted through McDermott Will & Emery LLP.

340 Madison Avenue New York, New York 10173-1922 Telephone: 212.547.5400 Facsimile: 212.547.5444 www.mwe.com



FORM NURB-608 (9-07)

UNITED STATES OF AMERICA NATIONAL LABOR RELATIONS BOARD

FORM EXEMPT UNDER 44 U.S.C 3512 DO NOT WRITE IN THIS SPACE Case Date Filed

CHARGE AGAINST LABOR ORGANIZATIONS OR ITS AGENTS

INSTRUCTIONS: File an original together with four copies and a copy for each additional charged party named in Item 1 with NLRB Regional Director for the region in which the alleged unfair labor practice occurred or is occurring. 1. LABOR ORGANIZATION OR ITS AGENTS AGAINST WHICH CHARGE IS BROUGHT Union Representative to contact a. Name 1199 Service Employees International Union, United Mike Rifkin Health Care Workers East o. Telephone No. d. Address (Street, city, state, and ZIP code) 21)2-582 1890 310 West 43rd Street, New Yorky New York 10036 Fax No. of the National Labor Relations Act, and these unfair labor practices meaning of the Act and the Postal Reorganization Act. 2. Basis of the Charge (set forth a clear and concise statement of the facts constituting the alleged unfair labor prectices) Since on or about August 28, 2007, the above named labor organization has refused to bargain with Kingsbridge Heights Rehabilitation and Care Center regarding fringe benefit fund contributions. 4. Telephone No. 3. Name of Employer <u> 718-796-8100</u> Fax No. Kingsbridge Heights Rehabilitation and Care Center (718 796-8182 5. Location of plant involved (street, city, state and ZIP code) 6. Employer representative to contact 3400-26 Cannon Place, Bronks New York 10463 Joel E. Cohen 7. Type of establishment (factory, mine, wholesaler, etc.) 9. Number of workers employed B. Identify principal product or service Nursing Home Healthcare 300 10. Full name of party filing charge Kingsbridge Heights Rehabilitation and Care Center 11. Address of party filing charge (street, city, state and ZIP code.) Telephone No. (718-796-8100 3400-26 Cannon Place, Bronx, New York 10463 (718-796-8182 13. DECLARATION eclare that I have read the above charge and that the statements therein are true to the best of my knowledge and belief. Joel E. Cohen/Attorney (signature of representative or person making charge) (Print/type name and title or office, if eny) (Fax) (2)12-547-5374 O Address McDermott Will & Enery LLP 340-Madison Avendue ((212-547-5566 (Telephone No.) (date) New York, New York 10173

WILLFUL FALSE STATEMENTS ON THIS CHARGE CAN BE PUNISHED BY FINE AND IMPRISONMENT (U.S. CODE, TITLE 18, SECTION 1001) PRIVACY ACT STATEMENT

Solicitation of the information on this form is authorized by the National Labor Relations Act (NLRA), 29 U.S.C. § 151 et seq. The principal use of the Information is to assist the National Labor Relations Board (NLRB) in processing unfeir labor practice and related proceedings or litigation. The routine uses for the information are fully set forth in the Federal Register, 71 Fed. Reg. 74942-43 (Dec. 13, 2006). The NLRB will further explain these uses upon request. Disclosure of this information to the NLRB is voluntary; however, failure to supply the information will cause the NLRB to decline to invoke its processes.

Case 1:08-cv-06550-DLC Document 16-4 Filed 08/06/2008 Page 3 of 4

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August 27, 2007

Time Sent:

To:

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Telephone No:

Hanan Kolko, Esq.

Meyer, Suozzi, English & Klein, P.C.

212-239-1311

212-239-4999

From:

Joel B. Cohen

Direct Phone:

212.547,5566

E-Mail:

joohen@mwe.com

Sent By:

Direct Phone:

Client/Matter/Tkpr:

057806-0011-2974

Original to Follow by Mail:

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Number of Pages, Including Cover:

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Re:

Kingsbridge Heights and 1199

Message:

The information contained in this facelinite message is legally privileged and confidential information intended only for the use of the individual or entity named above. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution, or copy of this facelinite is strictly prohibited. If you have received this facelinite in error, please notify us immediately by telephone and return the original message to us at the below address by mail. Thank you.

IF YOU DO NOT RECEIVE ALL OF THE PAGES, PLEASE CALL AS SOON AS POSSIBLE.

Main Facshnile: 212.547.5444

Facsimile Operator: 212,547,5400

340 Medison Avenue

U.S. practice conducted through McDermott Will & Emery LLP. New York, New York 10017-4013

Telephone: 212,547,5400

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McDermott Will&Emery

Boston Brussets Chickgo Düsseklart London Los Angeles Mismi Munich High York Crange County Roma San Diego Silicon Valley Washington, D.C. Stratenio alkance with MWE China Law Offices (Spanghal) Joel E. Cohen Aliomey et Law Joohan@mwe.com 212.547.5588

August 27, 2007

VIA FACSIMILE

Hanan B. Kolko, Esq. Meyer, Suozzi, English & Klein, P.C. 1350 Broadway, Suite 501 New York, NY 10018

Re: Kingsbridge Heights and 1199

Dear Hanan:

We represent Kingsbridge Heights Rehabilitation Care Center. Kingsbridge wishes to negotiate a change in how it makes payments to the 1199 fringe benefit funds. Kingsbridge proposes that it be given up to 7 months to make payments to the various funds without being considered in arrears.

Please contact me with dates when the Union is available to negotiate.

Very truly yours,

Jod E. Cohen

McDermott Will&Emery

Boston Brusele Chicago Düsseldorf London Los Angelos Miami Munich New York Orange County Reme Sen Diego Silicon Valley Washington, D.C. Strategic alliance with MWE China Law Offices (Shanghal) Joel E. Cohen Attorney at Law Joohen@mwe.com 212.547.5566

January 31, 2008

BY FAX
Alvin Blyer, Esq.
Regional Director
National Labor Relations Board
Region 29
One Metrotech Center - North
10th Floor
Brooklyn, New York 11201

Re: 1199 and Kingsbridge Heights

Dear Mr. Blyer,

As you know we represent Kingsbridge Heights Rehabilitation Care Center ("Center"). I am writing to request a meeting with you. On Monday morning January 28, 2008, moments before the hearing before ALJ Fish on whether the Center was in violation of the settlement in the prior 8(a)(5) case, Henry Powell told me that the Center's pending related 8(b)(3) charge against 1199 for refusing to bargain over when payments to the 1199 benefit funds would be considered in arrears, was being dismissed. Mr. Powell said this was due to a Regional determination that the Center had implicitly withdrawn its request to bargain (a) at a "negotiating session" between Helen Sieger, the Center's owner and 1199 Vice President Mike Rifkin; in late November 2007 held at a kosher deli in Riverdale (b) in a December 11, 2007 letter I wrote (in response to an 1199 flyer that there has been no contact between the parties since 2000 because Helen Sieger has "refused to bargain") to the effect that the "only" open issue between the parties was how arbitrations would be handled.

No one from the Region ever asked about the second "factor" and as to the first "factor", as I told the investigator only last week, in a phone conversation, the "negotiating session" was not a negotiating session but a meeting requested by Mike Rifkin so he could tell Helen Sieger that he was going to shut the Center down and put her out of business "as an example to the industry." No contract terms were discussed at this meeting. In fact, Mr. Rifkin began the meeting by saying "I am not here to negotiate".

On the morning of June 28th, I called you to discuss this matter but I have not heard back from you. I know how courteous and fair you are so I assume this was an oversight.

EXHIBIT 7

Filed 08/06/2008

Alvin Blyer, Esq. January 31, 2008

In advance of speaking directly with you, I ask that you consider the following:

- The only substantive issue between the parties since 2005 has been the arbitration issue. As I testified in the previous 8(a)(5) case without any contradiction, the Union – Jay Sackman in particular - told the Center that other 1199 institutions are in arrears on benefit fund contributions but that the Union does not cut off health benefits for them because of the existence of a contract. He told us that if we signed the contract the Union wanted, then the late payment of benefit fund contributions would not be a big issue for the Union. Mr. Sackman admitted that the Union was using the health benefit cut-off as a means of pressuring the Center into agreeing to the Union's terms.
- In August 2007 when the Union used the "late payment" issue to threaten a cutoff in health benefits again and to pursue a reopening of the 8(a)(5) case, we asked the Union in writing to bargain over when payments would be considered "late". The Union ignored this request. This is undisputed.
- Not only did the Center make this request to bargain in writing, it filed the 8(b)(3) charge over the Union's refusal to bargain and raised it explicitly in writing as a defense to the reopened 8(a)(5) charge, was actively pursuing this issue before the Region and made clear in writing that it would pursue it as a defense before a ALJ Fish. This conduct is completely inconsistent with a claim that the Union believed the Center was "implicitly withdrawning" its demand to bargain over the payment schedule in late November or December 2007. What is absolutely amazing to me is that at no time until I was notified of the "dismissal" on January 28th did 1199 or the Region ask if any alleged "non-raising" of the payment issue at a meeting in a deli, or my characterization of the arbitration issue being the "only" open issue between the parties in a December 11, 2007 letter (written in response to a flyer falsely saying Helen Sieger had totally refused to bargain since 2000) - in fact meant a withdrawal of the August 2007 request to bargain over a payment schedule.
- As I explained at the hearing on the 28th, the characterization of the arbitration dispute as the "only" issue was meant to convey that it was the only substantive issue, especially since Jay Sackman had always told us "late payments" are not pursued as vigorously if there is a contract. As stated above, to the degree anyone was confused by this letter, someone could have asked for clarification. I doubt seriously that anyone could have legitimately thought that the payment schedule issue was being withdrawn in light of the fact that we had not withdrawn the ULP charge or our defense to the reopened 8(a)(5).
- To the degree there was any "confusion", my testimony on January 28, 2007 and the attached letter from Helen Sieger to Mike Rifkin, now clears up the confusion. Is 1199 now willing to bargain over this issue?
- Finally, to the degree that 1199 claims that it didn't bargain over this issue because it thought that in late November and/or mid December the request to bargain had been implicitly withdrawn, why didn't it agree to bargain in August, September, October and virtually all of November of 2007? What was it's excuse then? At the very least, based on the "facts" the

Alvin Blyer, Esq. January 31, 2008

Region was supposedly relying on to dismiss the 8(b)(3) charge, why wasn't a "merit dismissal" appropriate?

These are the issues I wish to discuss with you. Thank you in advance for your kind consideration.

Very truly yours,

Joel E. Cohen



January 30, 2008

Mike Rifkin
Executive Vice President
1199 SEIU
United Healthcare Workers East
310 West 43rd Street
New York, New York 10036

VIA FACSIMILE 212-399-9395

Dear Mr. Rifkin:

This responds to your January 25 and January 29, 2008 letters. Our proposal is to use the American Arbitration Association ("AAA") for arbitrations, not "one or more arbitrators" who also are on an AAA panel as permanent arbitrators. There is a big difference as you surely know. Your claim that all we ever wanted was to replace Mr. Scheinman is false. At an NLRB hearing on January 28, 2008 your attorney, Mr. Kolko, tried to spin your "offer" to an NLRB Judge as the Union accepting our proposal, but the NLRB Judge called him on it and made clear that the Union was not agreeing to Kingsbridge's proposal. If you want to accept our proposal say so, stop playing games. If you want to work out terms for payment of 1199 fringe benefit fund contributions as we asked you in writing in August 2007 (and which the Union ignored and instead promptly cut off health benefits) please let us know. Just in case you really were "confused" at no time did we intend to drop our proposal that we negotiate new payment terms.

Moreover, please stop telling our vendors and referral sources that we will not provide quality care during the strike. We will, and the Union and your personal continued attempts to destroy Kingsbridge and me personally will not only fail but will continue to be pursued in litigation. I note that you have told me and my attorney that you don't care if you cost all the Kingsbridge employees their jobs, as long as it helps "make me an example to the industry" of what 1199 and its individual officers will do to employers who don't do what they want,

Mike Rifkin January 30, 2008 Page 2

As to union dues the law is clear. After the expiration of a union contract, there is no obligation to continue the "union security clause" and employees do not have to pay union dues to keep their jobs. Both you and any employees are free to call the NLRB's information officer (212) 264-0300 or (718) 330-7723 and confirm that this is the law.

Finally, please inform your "temporary organizer" Witold ("Victor") Nizio that if he continues to threaten our managers for doing their jobs, we will file 8(b)(1)(B) charges with the NLRB for interfering with managers and supervisors. Also inform him that we have the right to ask our employees if they plan on striking-as we have an obligation and a right to plan patient care coverage in the face of a strike threat. We have and will continue to tell employees that they have a right to strike without retaliation, and that in no case will they be fired for striking but that we as a nursing home have a right to know in advance of a strike of their intentions. Contrary to what Mr. Nizio claims, employees who tell us that they will not strike and then strike can be discharged in a health care setting for jeopardizing patients' well being. To the degree Mr. Nizio is telling employees to lie to us about their intentions he is intentionally jeopardizing those employees. Again I invite you and our employees to check with the NLRB to verify this.

Very truly yours.

Helen Sieger

FORM NLRB-608 (9-07)

UNITED STATES OF AMERICA NATIONAL LABOR RELATIONS BOARD **CHARGE AGAINST LABOR ORGANIZATIONS** OR ITS AGENTS

	FORM EXEMPT UNDER 44 U.S.C 3512		
DO NOT WRITE IN THIS SPACE			
Case	Date Filed		
2-CB- 21511	/3/26/08		

INSTRUCTIONS: File an original together with four copies and a copy for each additional charged porty named in item I with NLRB Regional

Director for the region in which the 1. L		R ITS AGENTS AGAINST WHICH CHARC			
		a, Union Representative to contact			
1199 SEIU, Health Care Workers East			Mikė Rifitin		
c. Telephone No.	d. Address (Street, city, s	tale, and ZIP code)			
(·) - Fax No. () -	310 West 43rd Stre	et, New York, NY 10173-1922	e i		
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2. Basis of the Charge (set forth a co	aar and concise eletement	of the feets constituting the alleged unfair.	labor practices)		
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3. Nanxi of Employer		~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	4. Telephone No.		
Kingsbridge Heights Rehabil	Itation and Care Cent	er	Fix No.		
5. Location of plant involved (street,	city, state and ZIF code)		6. Employer representative to contect		
3400-3426 Cannon Place, B	ronx, New York 1048:	3 	David F. Jasinksi, Esq.		
7. Type of establishment (factory, in	no, wholoseler, etc.)	Identify principal product or pervi	Number of workers employed approximately 200		
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11. Address vir policy sling charge (si			12. Tolephone No.		
Jasinski Williams, PC, Ter	Wark Place, Newark	, NJ 07 102	() Fax No.		
By School of port	}	13. DECLARATION That the statements therein are true to the Alternation			
Jasinski & Villiame, F		lewark, NJ 07102	(Fex) (143-824-6061 - 1824-9 706 03/25/08		

WILLFUL FALSE STATEMENTS ON THIS CHARGE CAN BE PUNISHED BY FINE AND IMPRISONMENT (U.S. CODE, TITLE 18, SECTION 1001) PRIVACY ACT STATEMENT

Solicitulion of the information on this form is authorized by the National Labor Relations Act (NLRA), 29 U.S.C. § 151 of soq. The principal use of the information is to assist the National Labor Relations Board (NLRB) in processing until labor practice and related proceedings of litigation. The routine uses for the information are fully set forth in the Federal Register, 71 Fed. Reg. 74942-43 (Dec. 13, 2006). The NLRB will further explain these uses upon request. Disclosure of this information to the NLRB is voluntary; however, influre to supply the information will cause the NLRB to decline to invoke its processes.

EXHIBIT

ATTACHMENT

In or around January 2008, 1199 SEIU, Health Care Workers East (the "Union") unlawfully conditioned the settlement of a collective bargaining agreement with Kingsbridge Heights Rehabilitation and Care Center ("Kingsbridge") on a permissive subject of bargaining. Specifically, the Union insisted that Kingsbridge pay all of its alloged delinquent contributions into the Greater New York Funds (the "Funds"). (A copy of the proposed settlement agreement is annexed hereto.) By making such payments to the Funds a condition to settling the contract, the Union is unlawfully seeking to compel Kingsbridge to resolve a pending lawsuit filed by the Funds in federal district court in November 2007, and unlawfully enforce a 2006 NLRB settlement agreement. Such an act is per se bad faith bargaining by the Union.

On or about February 20, 2008, the Union engaged in an illegal strike based on Kingsbridge's refusal to settle the contract on a permissive subject of bargaining — Kingsbridge's immediate and full payment of all alleged delinquencies into the Punds.

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1199 – Kingsbridge Nursing Home Settlement Agreement

This dispute should be settled right away, for the benefit of workers, residents and management.

If Kingsbridge Heights Nursing Home agrees to number 1 and 2 below, the Union will agree to Therefore

number 3 and 4 below
The Agreement

most NYC 1199 Nursing Home members. contract between 1199 SEIU and Greater New York Healthcare Facilities Assoc. which covers Kingsbridge Heights Nursing Home agrees to the contract terms of the 6/1/04 - 4/30/2011

owed to the Greater New York Funds and agrees to continue the Benefit Fund in the new Kingsbridge Heights Nursing Home will pay, prior to February 20, 2008, all delinquencies

its labor arbitration rule. 1199 agrees with Kingsbridge Heights Nursing Home's request to have the American Academy of arbitrators from a panel provided by the American Arbitration Association under Arbitration Association and therefore will accept arbitrators admitted to the National

will withdraw the 1199 strike notice as soon as Ms. Sieger signs a full contract that includes 1 1199 agrees that if Kingsbridge Heights Nursing Home agrees to number 1 and 2 above, 1199

2

Mike Rifkin, Executive Vide President

Date

Helen Sieger, Owner

Kingsbridge Heights Nursing Home



August 5, 2008

Ms. Celeste Mattinas Regional Director National Labor Relations Board Region 2 26 Federal Plaza – Room 3614 New York, NY 10278-0104

VIA FACSIMILE: (212) 264-2450

Re: 1199SEIU United Healthcare Workers East (Kingsbridge Heights Rehabilitation and Care Center) Case No. 2-CB-21511

Dear Ms. Mattinas,

Enclosed for re-filing is the charge in the reference case. This is being re-filed pursuant to Ms. Slahetka's correspondence, a copy of which is also attached.

Sincerely,

Helen Sieger

cc: Mr. Hanan Kolko Meyer, Suozzi, English and Klein, P.C. 1350 Broadway – Suite 501 New York, NY 10018-0026 (Via regular and certified mail)





Kingsbridge Heights Rehabilitation Care Center

Fax

e Com	ments:			
□ Urge	nt 🗆 For Review	□ Please Comment	□ Please Reply	□ Please Recycle
Re:		· CC:		
			0/0/2000	
Phone	:	Date:	8/5/2008	
Fax:	(212) 264-2450	Pages	8 (including cove	er sheet)
To:	Ms. Celeste Mattinas (NLRB Regional Direct	or) From:	Helen Sieger	

DATE/TIME

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RESOLUTION

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United States Government NATIONAL LABOR RELATIONS BOARD

Region 2 26 Federal Plaza - Room 3614 New York, New York 10278-0104

> Tel. 212-264-0313 Fax. 232-264-2450

April 25, 2008

VIA FACSIMILE AND REGULAR MAIL

Helen Sieger Kingsbridge Heights Rehabilitation and Care Center 3400-26 Cannon Place Bronx, NY 10463

Re:

1199SEIU United Healthcare Workers East

(Kingsbridge Heights Rehabilitation and Care Center)

Case No. 2-CB-21511

Dear Ms. Sieger:

I am writing to confirm our telephone conversation yesterday. As we discussed, all evidence in support of the allegations in the charge, including your affidavit if you choose to provide one, still must be presented by Wednesday, May 7, 2008. However, if you are not able to present evidence in support of the allegations by May 7, 2008, you may withdraw the charge. You may then re-file the charge when you are able to present evidence. Please note that Section 10(b) of the National Labor Relations Act prohibits any action on an unfair labor practice charge that is filed and served more than six (6) months after the alleged unfair labor practice occurs.

If you would like to withdraw the charge, you may do so either by calling me or by sending me a short letter. If no evidence is submitted by May 7th, and you have not withdrawn the charge, I will recommend to the Regional Director that she dismiss the case for lack of cooperation.

Yesterday we did not discuss whether or not you are available for the appointment that I scheduled on April 30, 2008, at 2:00 p.m. If you are unable to make the appointment, please call me to reschedule.

Sincerely,

Board Attorney



May 6, 2008

Ms. Nancy Slahetka Board Attorney National Labor Relations Board Region 2 26 Federal Plaza — Room 3614 New York, NY 10278-0104

VIA FACSIMILE: (212) 264-2450

Re: Case No. 2-CB-21511

Dear Ms. Slahetka,

Pursuant to your letter of April 25, 2008, I will withdraw the charge at this point and re-file at a later date.

I hope to have representation shortly. I am also hopeful that I have not prejudiced myself in any way as per your representation to me.

Sincerely,

Helen Sieger

HS/mv

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Document 16-7

Filed 08/06/2008

Page 7 of 9

FORM EXEMPT UNDER 44 U.B.C 3512

UNITED STATES OF AMERICA NATIONAL LABOR RELATIONS BOARD CHARGE AGAINST LABOR ORGANIZATIO

CHARGE AGAINST LABOR ORGANIZATIONS OR ITS AGENTS

do not write in this space			
Case	Date Filed		
2-CB- 21511	/3/26/08		

INSTRUCTIONS: File an original together with four copies and a copy for each additional charged party named in item 1 with NLRB Regional Director for the region in which the alleged unfair labor practice occurred or is occurring. 1. LABOR ORGANIZATION OR ITS AGENTS AGAINST WHICH CHARGE IS BROUGHT b. Union Representative to contact a. Name Mike Rifkin 1199 SEIU, Health Care Workers East c. Telephone No. d. Address (Street, city, state, and ZIP code) (\cdot) 310 West 43rd Street, New York, NY 10173-1922 Fax No. e. The above-named organization(s) or its agents has (have) engaged in and is (are) engaging in unfair labor practices within the meaning of section 8(b), subsection(s) (list subsections) (1) and (3) _______ of the National Labor Relations Act, and these unfair labor practices of the National Labor Relations Act, and these unfair labor practices are unfair practices affecting commerce within the meaning of the Act, or these unfair labor practices are unfair practices affecting commerce within the meaning of the Act and the Postal Reorganization Act. 2. Basis of the Charge (set forth a clear and concise statement of the facts constituting the alleged unfair labor practices) See attachment BECOMD REGIVE MEW YORK, ILL SLRA 4. Telephone No. 3. Name of Employer () -.Kingsbridge Heights Rehabilitation and Care Center Fax No. 5. Location of plant involved (street, city, state and ZIP code) 6. Employer representative to contact 3400-3426 Cannon Place, Bronx, New York 10463 David F. Jasinksi, Esq. -7. Type of establishment (factory, mine, wholesaler, etc.) 8. Identify principal product or service Number of workers employed long term health care facility approximately 200 10. Full name of party filing charge . JasiիՏիլ, Es David F Telephone No. ting harge (street, city, state and ZIP code.) Fex No. PC, Ten/Park Place, Newark, NJ 07102 13. DECLARATION read the above charge and that the statements therein are true to the best of my knowledge and belief. DAVID F. JASINSK Attorney of person making charge) (Print/type name and title or office, if any) 3-824-6061 Jasinski & Williams, PC, Ten Park Place, Newark, NJ 07102 Address

WILLFUL FALSE STATEMENTS ON THIS CHARGE CAN BE PUNISHED BY FINE AND IMPRISONMENT (U.S. CODE, TITLE 18, SECTION 1001)
PRIVACY ACT STATEMENT

(Telephone No.)

Solicitation of the information on this form is authorized by the National Labor Relations Act (NLRA), 29 U.S.C. § 151 of seq. The principal use of the information is to assist the National Labor Relations Board (NLRB) in processing unfair labor practice and related proceedings or illigation. The routine uses for the information are fully set forth in the Federal Register, 71 Fed. Reg. 74942-43 (Dec. 13, 2006). The NLRB will further explain these uses upon request. Disclosure of this information to the NLRB is voluntary; however, failure to supply the information will cause the NLRB to decline to invoke its processes.

ATTACHMENT

In or around January 2008, 1199 SEIU, Health Care Workers East (the "Union") unlawfully conditioned the settlement of a collective bargaining agreement with Kingsbridge Heights Rehabilitation and Care Center ("Kingsbridge") on a permissive subject of bargaining. Specifically, the Union insisted that Kingsbridge pay all of its alleged delinquent contributions into the Greater New York Funds (the "Funds"). (A copy of the proposed settlement agreement is annexed hereto.) By making such payments to the Funds a condition to settling the contract, the Union is unlawfully seeking to compel Kingsbridge to resolve a pending lawsuit filed by the Funds in federal district court in November 2007, and unlawfully enforce a 2006 NLRB settlement agreement. Such an act is per se bad faith bargaining by the Union.

On or about February 20, 2008, the Union engaged in an illegal strike based on Kingsbridge's refusal to settle the contract on a permissive subject of bargaining -- Kingsbridge's immediate and full payment of all alleged delinquencies into the Funds.

thical to care to patients in need. A denial of decency for their devoted catagivers.

Help us stop the greed

and prevent a strike at Kingsbridge Heights Nursing Home

While Kingsbridge Heights Nursing Home owner Helen Sieger is reaping her profits, the dedicated caregivers who feed, bathe, lift and comfort the frail and elderly are struggling to survive.

Having worked without a contract for nearly eight years, these compassionate healthcare workers were left with an even bigger burden late last year, when Helen Sieger stopped paying for health benefits for them and their children. What makes it even worse is that this is one of the most profitable nursing homes in the state.

The caregivers of Kingsbridge Heights have been left with the difficult choice of going on strike in the coming weeks. Without the ability to support their families, or the health benefits that they depend on they have no other choice.

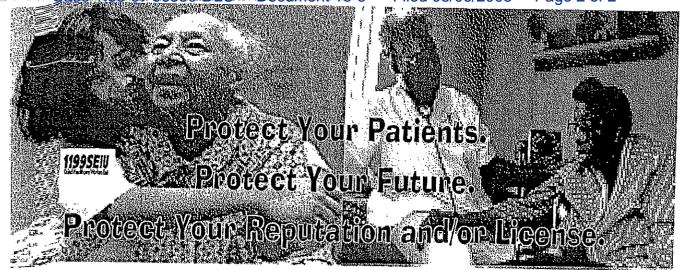
You can help.

Call Helen Sieger today at (718) 796-8100. Tell her to put care and decency ahead of her profits.

EXHIBIT

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Case 1:08-cv-06550-DLC Document 16-8 Filed 08/06/2008 Page 2 of 2



Ar you a strike breaker at Kingsbridge Heights Nursing Home?

Here are some things to think about before you cross the picket line.

- This could be you! Imagine waking up one morning and your boss decides to cut your health insurance? That happened to us. Helen Sieger is a boss who this ks she can fire employees at her whim and is trying to throw out our union, which protects workers. She has been fined by the National Labor Relations Board several times and she doesn't care. She continues to violate labor law. That's why we were forced to strike. This could happen to you too! Wouldn't you want the support of other healthcare workers and the community?
- Meanwhile, in 2006, Kingsbridge Heights reported over 5 million dollars in profit; most paid by the Medicaid program. Medicaid dollars are your tax dollars! (The report also includes a lease for a Jaguar at \$1,040/month.)
- . Workers like you, not having all the information, have crossed the picket line and went to work in the nursing home. They then reported working 12-16 hour shifts with deteriorating conditions. They unknowingly put their selves and their licenses and reputations at risk by working at a facility where patient care may not be the priority. Many left once they realized what's actually going on. Some have joined us on the picket line.
- . Kingsbridge Heights is currently being audited by the Health Department. And residents' families are reporting complaints to the Health Department every day.



Don't let yourself be used. Don't jeopardize your livelihood and the safety of nursing home residents. Many other 1199SEIU institutions are hiring qualified workers. STOP! Don't cross the picket line. Ask us how we can help you get a different job. Or call us at (212) 261-2332.

KINGSBRIDGE HEIGHTS CARE CENTER

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LOCAL 144 NH WELFARE FUND F O BOX 796 TIMES SQUARE STATION NEW YORK NY 10108-0796

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KINGSBRIDGE HEIGHTS CARE CENTER

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LOCAL 144/1199 CHILD CARE FUND TIMES SQUARE STATION NEW YORK NY 10108 11/10/2007

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KINGSBRIDGE HEIGHTS CARE CENTER

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LOCAL 144/1199 JOB SECURITY FUND TIMES SQUARE STATION NEW YORK NY 10108

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'KINGSBRIDGE HEIGHTS CARE CENTER

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LOCAL 144/1199 WORKERS PARTICIPATION FUND TIMES SQUARE STATION NEW YORK NY 10108

INVOICE #

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AMOUNT

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11/10/2007



May 6, 2008

Mr. Hanan Kolko Meyer, Suozzi, English and Klein, P.C. 1350 Broadway – Suite 501 New York, NY 10018-0026

VIA FACSIMILE: (212) 239-1311

Dear Mr. Kolko,

In August 2007, our labor counsel Joel Cohen filed an NLRB Charge against 1199 for failure to negotiate.

We requested a payment plan for monies owed. This request was ignored. The Regional Director dismissed the charged in January of 2008 despite its significant relevance to the case before Judge Fish that I am being forced to proceed in, without labor counsel.

We later received a letter from the acting Regional Director accepting a withdrawal of this charge but have not seen the letter from Joel Cohen withdrawing same.

In March of 2008, a letter was sent to Counsel for 1199, proposing that Kingsbridge Heights Rehabilitation Care Center procure its own Health Care Benefit Plan for its employees rather than through 1199. This, so that 1199 will not have the ability to arbitrarily discontinue the medical benefits to our employees. Once again we were ignored.

We are now additionally proposing that Kingsbridge Heights Rehabilitation Care Center will procure its own Pension Plan for its employee instead of the 1199 Pension Plan.

We anticipate a prompt response.

Sincerely,

Helen Sieger

UNITED STATES OF AMERICA BEFORE THE NATIONAL LABOR RELATIONS BOARD **REGION 2**

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	:			
1199 SEIU, UNITED				
HEALTH CARE WORKERS EAST	;			
	:			
and	:			
		:	Case Nos.	2-CA-37660 2-CA-37898
KINGSBRIDGE HEIGHTS				
REHABILITATION CARE CENTER				
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KINGSBRIDGE HEIGHTS REHABILITATION CARE CENTER'S EXCEPTIONS TO THE DECISION OF THE ADMINISTRATIVE LAW JUDGE WITH BRIEF SUPPORTING ITS EXCEPTIONS

McDermott Will & Emery LLP 340 Madison Avenue New York, New York 10173 (212) 547-5400

Attorneys for Respondent Kingsbridge Heights Rehabilitation Care Center

Of Counsel:

Joel E. Cohen



Page 2 of 26

STATEMENT OF THE CASE

Pursuant to 29 C.F.R. § 102.46, respondent Kingsbridge Heights Rehabilitation Care Center ("Respondent" or the "Center"), by and through its attorneys, McDermott Will & Emery LLP, submits this brief in support of its exceptions to the July 9, 2007 Decision (the "Decision") of Administrative Law Judge Mindy E. Landow ("ALJ Landow"). In the Decision, ALJ Landow made two improper findings: (i) in March 2006, the Center unlawfully videotaped picketing employees who were members of Local 1199 SEIU, United Health Care Workers East ("1199" or the "Union") and (ii) the Center falsely told employees that their reinstatement may be delayed if they participated in a threatened strike.

Despite ALJ Landow's findings to the contrary, a review of the record clearly demonstrates that the Center, as a healthcare institution, had legitimate business reasons for videotaping Union members who have a history of unpredictable and dangerous tactics that threaten the Center's ability to properly care for its residents. More specifically, the Center must be able to gather evidence to support charges against the Union based on their past unpredictable and threatening conduct. The Center has been videotaping Union pickets and demonstrations for over a decade with the Union's knowledge and without any protest from the Union. It is undisputed that no employee has ever been retaliated against for participation in a videotaped picket or demonstration. Moreover, the evidence adduced at the hearing demonstrates that the Center did not mislead employees about their reinstatement rights in the event of a strike; in fact, the Center clearly informed employees of the status of negotiations with a temporary agency and the possible impact those negotiations may have on the timing of any striking employee's reinstatement at the Center.

II.

ISSUES PRESENTED

- 1. Did a healthcare institution have a legitimate business reason to videotape its picketing employees based on the Union's unpredictable history of threats and violence?
- 2. Did the Center accurately inform employees who threatened to strike of the Center's right to delay reinstatement pursuant to an agreement with a temporary agency in the context of a pending economic strike?

III.

BACKGROUND FACTS AND PROCEDURAL HISTORY 1

The Center is "engaged in the operation of a nursing home providing residential nursing care to patients." (GC Ex. 1 at Complaint \(\begin{aligned} \pmu(a) \). The Center prides itself on its commitment to providing first-rate care to its residents in conformity with its long tradition of quality and comfort. Moreover, the Center is primarily responsible, per state codes, for ensuring that residents feel safe and protected in their vulnerable state of health. (Tr. 122). To this end, the Center has permanent surveillance cameras both on the exterior and interior of the Center to monitor the premises as a basic security measure. (Id.). Moreover, the surveillance system allows any state regulatory agency to gather information about events occurring on the Center's premises for purposes of state-mandated surveys and inspections. (Tr. 122-23).

¹ All references to Exhibits introduced by the General Counsel during the Hearing are referred to herein as "GC Ex. [exhibit number]." Exhibits introduced by the Center are referred to herein as "Resp. Ex. [exhibit number]." All references to the Transcript of the February 22, 2007 Hearing appear as "Tr. [page number]." All references to ALJ Landow's Decision appear as "Decision [page number], lines [line numbers]."

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The last Collective Bargaining Agreement (the "CBA") between the Center and the Union expired on April 30, 2005. (Tr. 23). The contract has not since been extended between the parties.² (<u>Id.</u>). The Union has a long history of improper conduct at the Center to pressure the Center to cede to the Union's demands.³

In February 2006, 1199 sent a Section 8(g) notice to the Center notifying the Center of its intention to picket, allegedly due to a delay in payment of medical contributions to the Union's welfare fund.⁴ (GC Ex. 6). The picket took place on March 15, 2006. (Tr. 33, 66, 86). Given the Center's experience with 1199's aggressive tactics, and the Center's prior knowledge of the Union's disruptive tactics at other healthcare facilities (such as the highly inappropriate conduct that took place at Staten Island University Hospital)⁵, the Center, as it had done on prior occasions, had two non-Unionized employees of the Center capture the picket on video to preserve evidence for the Board or for any potential State court legal proceedings (e.g., seeking an injunction for blocking the Center's entrance). (Tr. 148). For over a decade, the Center has taped Union activity with the Union's knowledge and without any protest. (Tr. 44, 46, 80-81, 95-

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² The only reason a renewed CBA has failed to come to fruition is because the parties could not come to an agreement on the appointment of an acceptable arbitrator. The Center wanted to use the American Arbitration Association, while 1199 wanted to use Martin Scheimman, the "Impartial Industry Chairman."

³ For example, in December 2000, within the context of a labor dispute, 1199 delegates trespassed into the patient care areas of the Center in the middle of the night with photographers and reporters from The New York Daily News (the "Daily News Break-In"). (Tr. 123-24). On another occasion in 2000, Union members stormed Larry Abrams' ("Mr. Abrams") office, which trespass was caught on the Center's surveillance cameras. (Tr. 132-33). In 2006, the Center discharged three employees for intimidating threats made toward non-striking employees. (Tr. 140-41). Also in 2006, the Center's former affiliate, Resort, charged 1199 with unlawful picketing outside the facility because it failed to give the proper § 8(g) notice to the facility. (Tr. 137).

⁴ The Center believes the picket's purpose was to pressure the Center to agree to a new collective bargaining agreement on the Union's terms.

Ms. Sieger testified to her knowledge of the Union's disruptive tactics at Staten Island University Hospital. (Tr. 148). In that case, the Board found, in part, that "Hospital employees, who were fully aware of [the Union official's] actions, would reasonably tend to fear that they would be subjected to the same abusive tactics if they failed fully to support . . . the impending strike." See Staten Island Univ. Hosp., 339 NLRB 1059 (2003). In that case, an 1199 official ventured into patient care areas of the hospital and began shouting at the security guard (among other outbursts), "I'm not listening to you. I don't care what you're saying. You touch me and I'll kick all your asses," which the Board found to have the effect of intimidating employees.

96). It is undisputed that no disciplinary action ever has been taken against any employee for participating in any picket. (Tr. 80-81, 95-96, 149).

On April 27 and May 1, 2006, through its § 8(g) notices, the Union informed the Center of its intention to strike between May 15 and May 19, 2006. (GC Ex. 7-8). Of the Center's 300 employees, more than 250 are members of the Union, so the Center negotiated in good faith with three temporary agencies – Town, Big Apple and Juno – to find any option to provide emergency coverage for its residents in the event of a strike. (Tr. 152). The Center's operator, Helen Sieger ("Ms. Sieger"), explained to Solomon Rutenberg ("Mr. Rutenberg") that the best deal she could negotiate with any agency for such a large group of agency replacements would require a three-week employment contract. (Tr. 152-53). At a meeting prior to the anticipated strike, Mr. Rutenberg informed employees that, if they chose to strike, the Center *may* have to delay reinstatement for three weeks to allow temporary replacement employees to cover their positions because the temporary agencies would not supply replacements for a shorter period of time. (Tr. 81, 92). The Union requested that the Center put Mr. Rutenberg's statements into writing, and such a letter was distributed to employees. (Tr. 81, 93).

Shortly before the May 2006 strike was scheduled to begin, the Union called the strike off. (Tr. 39, 75). The Union then filed two Section 8(a)(1) charges under the National Labor Relations Act (the "Act") against the Center: the first charge was filed on May 12, 2006 for the Center's videotaping of the picket, and the second charge was filed on September 25, 2006 for Mr. Rutenberg's statement at the employee meeting regarding the delay in reinstatement. A complaint consolidating these two charges was issued by Region 2 on November 30, 2006 (the "Complaint"). (GC Ex. 1). At the hearing on February 22, 2007, Counsel for the General

Counsel sought to amend the Complaint to add an independent Section 8(a)(1) charge based on the letter that was distributed to employees regarding the delayed reinstatement. (Tr. 102-07).

On July 9, 2007, ALJ Landow found that the Center violated Section 8(a)(1) by videotaping employees who participated in the March 2006 picket. (Decision 14, lines 32-36). ALJ Landow also found that the Center violated Section 8(a)(1) when Mr. Rutenberg told employees that they may be delayed reinstatement for three weeks if they chose to strike in May 2006. (Decision 20, lines 6-7). However, ALJ Landow did not find that the Center violated Section 8(a)(1) when it distributed the letter to employees explaining the lockout. (Decision 20, lines 12-14).

Additional facts appear in the argument.

IV.

ARGUMENT

A. ALJ LANDOW IMPROPERLY <u>DISCREDITED MS, SIEGER'S UNDISPUTED TESTIMONY.</u>

Here, it is a key *undisputed* fact that Ms. Sieger undertook negotiations with at least three temporary agencies to try and find 250+ replacement workers for striking employees on short notice. (Tr. 152). As Ms. Sieger testified without contradiction, the temporary agencies initially demanded a five-week commitment, and Ms. Sieger was able to bring the temporary agency requirements down to a three week commitment in exchange for absorbing orientation costs. (Tr. 152-53). ALJ Landow wrongfully discredited Ms. Sieger's uncontradicted and fully supported testimony because, ALJ Landow characterized Ms. Sieger's testimony as "non-specific" and "conclusory," without even addressing most of Ms. Sieger's lengthy and detailed

⁶ Despite the Center's objection to the Counsel for General Counsel's amendment for an independent Section 8(a)(1) allegation based on the letter, the Center takes no exception to the ALJ's finding on this issue.

testimony. (Decision 9, line 39). The fact is, Ms. Sieger's testimony was not only detailed and supported, but it made common sense.⁷

It is the Board's policy, as enunciated in Standard Dry Wall Prods., 91 NLRB 544 (1950), enf'd, 188 F.2d 362 (3d Cir. 1951), to attach great weight to a judge's credibility findings insofar as they are based on demeanor. However, to the extent that credibility findings are based upon factors other than demeanor, the Board itself may proceed with an independent evaluation. Starcraft Aerospace, Inc., 346 NLRB no. 104 at 17-21 (2006); Canteen Corp., 202 NLRB 767, 769 (1973) (citing Valley Steel Prods. Co., 111 NLRB 1338 (1955)). Here, ALJ Landow does not address the fact that Ms. Sieger's testimony was wholly undisputed and unrebutted by Counsel for the General Counsel and Counsel for the Charging Party. Instead, ALJ Landow merely attacked Ms. Sieger's testimony without even addressing significant portions of the record. (Decision 9-10). ALJ Landow did not consider that Counsel for the General Counsel or the Charging Party could have subpoenaed representatives of the temporary agencies to contradict Ms. Sieger's testimony, but they chose not to do so. As such, ALJ Landow's credibility findings as to Ms. Sieger must be disregarded.

Specifically, Ms. Sieger testified that for the Center to obtain such a large number of replacement workers for a short strike, she had to agree to a three-week commitment. (Tr. 152-53). Neither Counsel for the General Counsel nor Counsel for the Charging Party ever introduced testimony or other evidence that Ms. Sieger's contract terms with the agency were inappropriate or incredible. Clearly, then, because the Center's decisions were purely based on

⁷ The Center admits that Ms. Sieger's testimony was "self-serving." If this was a basis for discrediting witnesses, no party witness would ever be credited.

the availability of 250-plus temporary workers, and neither opposing party presented any contrary evidence, Ms. Sieger's uncontradicted testimony must be credited.⁸

B. THE CENTER DEMONSTRATED ITS REASONABLE BASIS FOR VIDEOTAPING THE MARCH 2006 PICKET

As acknowledged by ALJ Landow, an employer may engage in surveillance of its employees participating in protected activity if the employer can present a "solid justification" or "legitimate business reason" for its surveillance. Nat'l Steel & Shipbuilding Co., 324 NLRB 499 (1997), enfd., 156 F.3d 1268 (3d Cir. 1998). The Center asserts that its responsibility to care for vulnerable residents in a healthcare institution requires it to take every reasonable measure to protect its residents from any actual or threatened harm. (Tr. 122). Given the vast amount of evidence presented at the Hearing regarding the Center's specific prior experiences with the Union's misconduct and the impact that misconduct has already had on the Center's residents (Tr. 123-24, 131-33, 140-41), ALJ Landow's conclusion that the Center did not have a reasonable basis to videotape Union pickets on or near the Center's premises was wholly misguided.

1. The Center Presented Sufficient <u>Evidence of Union Misconduct to Justify Surveillance.</u>

a. The Center presented sufficient evidence of the Union's prior misconduct.

In her Decision, ALJ Landow again discredits the testimony of the Center's Operator, Ms. Sieger, regarding the Center's past experiences of Union misconduct. (Decision 10, lines 2-33). The fact remains that Ms. Sieger's testimony was unrebutted by both Counsel for the General Counsel and Counsel for the Charging Party, so that ALJ Landow's credibility determination is undermined. In fact, few, if any, facts are disputed by the Parties in this case. However, ALJ

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⁸ We note that there was no rebuttal testimony from the Counsel for the General Counsel or Counsel for the Union as to what kind of arrangements Ms. Sieger could have made to accommodate the large number of employees who had to be replaced.

Landow discredited Ms. Sieger's testimony based on the facts that (a) she was not an eyewitness to the incidents of Union misconduct in 2000 and, (b) in any case, events that took place in 2000 were too remote in time to justify the Center's surveillance of Union picketing in 2006. (Decision 10, lines 6-39). Both of ALJ Landow's assumptions are improper.

Contrary to ALJ Landow's finding that the newspaper article introduced as Resp. Ex. 2 does not implicate the Union, the article specifically states that, "On the night of The News' visit, workers voted in favor of a protest, turning a first-floor lunchroom into a raucous union hall filled with workers decked out in white nurses' uniforms." (Resp. Ex. 2 at 5). Thus, the article does implicate union involvement in orchestrating the trespass into the facility. (Id.). Although Ms. Sieger testified that she did not witness the actual events of the Daily News Break-In (Tr. 125), the fact remains that Ms. Sieger, as the Center's Operator, was responsible for the aftermath of the incident – *i.e.*, following up with the press that reported on the incident and arranging for therapy and trauma counseling for those residents who were frightened by the commotion. (Tr. 149).

ALJ Landow assumed that just because Ms. Sieger was not an eyewitness to the trespass that the Center did not show sufficient evidence that the event actually happened; such a conclusion is illogical given the evidence in the record, which includes Ms. Sieger's testimony regarding her responsibility to arrange therapy for residents and press response with respect to the incident. (Tr. 149). Ms. Sieger's testimony regarding her arrangement of therapy combined with the newspaper article's reference to the Union's participation in the incident was sufficient evidence to show that the Union's coordinated trespass threatened residents' safety. (Resp. Ex. 2). Thus, ALJ Landow's determination that there was insufficient evidence to prove that the Union orchestrated the trespass was unwarranted.

With respect to the incident wherein Union delegates stormed Mr. Abrams' office, sat on his desk and threw things off of it, Ms. Sieger testified that although she was not present, she saw the event on the surveillance camera in the facility. (Tr. 132-33). Again, just because Ms. Sieger was not an eyewitness to the event, ALJ Landow cannot assume that Ms. Sieger has no personal knowledge of the event since Ms. Sieger testified that she saw the surveillance tape of the event itself. (ld.).

b. As a healthcare facility, the Center demonstrated surveillance was necessary out of a legitimate concern for resident safety.

Next, ALJ Landow reasons in the Decision at pages 10-11 that because these events occurred six years prior to the Center's surveillance in March 2006, the Center's surveillance was unjustified. (Decision 10, lines 36-39, Decision 11, lines 7-10). This reasoning simply cannot be adopted by the Board. In Smithfield Foods, Inc., 347 NLRB No. 109 (2006), cited by ALJ Landow in her Decision at 10, the Board refused to adopt the ALJ's finding of unlawful surveillance by an employer that manufactured and sold pork products. In doing so, the Board observed:

As the videotaping was precipitated by the Union's [prior] trespass, its timing does not support a violation As the Union never offered assurances that it would not trespass again, the Respondent was not obligated to halt its videotaping and wait to see if the Union resumed its trespass.

347 NLRB at *15 (emphasis added). If the Board has found that a pork manufacturer was not required to halt videotaping because it anticipated union trespass based on a prior incident of union trespass, it must follow that the Center, which is a healthcare facility caring for residents, should also be allowed to monitor the Union's activity based on prior evidence of trespass. Thus, given the Board's decision in Smithfield Foods, ALJ Landow's argument that the six-year span of time between the trespass and the March 2006 surveillance is wrong where the Union's own

misconduct precipitated the surveillance. (Decision 10, lines 37-38). Moreover, while six years may be more remote than the eight-month span in Trailmobile Trailer, LLC, 343 NLRB 95 (2004), also cited by ALJ Landow in her Decision, the Board should seriously consider the policy implications of requiring a healthcare institution that must care for elderly residents to just stand by and wait for the Union's predatory tactics to threaten resident care. Indeed, even the Supreme Court of the United States has recognized that healthcare facilities are unique and should be assessed differently than factories or warehouses:

"Hospitals, after all, are not factories or mines or assembly plants. They are hospitals, where human ailments are treated, where patients and relatives alike often are under emotional strain and worry, where pleasing and comforting patients are principal facets of the day's activity, and where the patient and his family - irrespective of whether that patient and that family are labor or management oriented - need a restful, uncluttered, relaxing, and helpful atmosphere, rather than one remindful of the tensions of the marketplace in addition to the tensions of the sick bed."

Beth Israel Hosp. v. NLRB, 437 U.S. 483, 509 (1978)(Blackmun, J., concurring). Unlike Trailmobile and Smithfield Foods, which dealt with factory and manufacturing settings respectively, a healthcare facility cannot afford the risk of another break-in that would threaten resident safety. ALJ Landow's focus on the timing of these events in relation to the March 2006 surveillance was simply inapposite given the healthcare context.

> c. Contrary to ALJ Landow's statement, the Board does not require a showing of police presence to find that an employer's safety concerns are legitimate for purposes of surveillance.

Further, ALJ Landow's assessment that the Center did not demonstrate that the events in 2000 were not sufficiently dangerous to resident safety because the police were not summoned to the scene of these events is also inapposite. (Decision 11, lines 7-10). Significantly, the Board decisions cited by ALJ Landow do not require that employers supply evidence of police presence to justify their legitimate concerns for safety; those cases just happen to involve situations where

the police were summoned. Thus, an employer need not be required to prove that the police addressed the situation in question because the Board has never required such a showing, and, in any event, the beginning of the surveillance DVD entered into evidence as Respondent's Exhibit 1 shows that the police were present at the March 2006 picket, (Resp. Ex. 1).

Notably, other Board decisions that do not address police involvement still allow an employer to engage in surveillance when the employer's reasonable basis is justified. See, e.g., Concord Metal, Inc., 295 NLRB 912 (1989)(adopting dismissal of surveillance charge based on employer's "preservation of proof" defense even though no police presence demonstrated); Roadway Express, Inc., 271 NLRB 1238 (1984)(adopting dismissal of surveillance charge because employer gathered evidence of picketing even though no police presence demonstrated). In this case, there is no question that the Center's responsibility to protect residents required it to monitor the Union's protected activity given the Union's unpredictable history of behavior. Thus, ALJ Landow's reasoning that police presence is required to justify a reasonable basis for surveillance should not be adopted by the Board.

d. Undisputed evidence that Union employees have never been retaliated against for their protected activity is relevant to the analysis of the Center's lawful purpose for surveillance.

Finally, ALJ Landow found irrelevant to her analysis that the undisputed evidence from all of the witnesses at the Hearing demonstrated that no one has ever been retaliated against for participation in protected activity despite the Center's open surveillance. (Decision 14, lines 20-22). In fact, the Board has found that evidence of no retaliation, discipline or discharge for protected activity tends to indicate that surveillance under attack does not restrain employee participation, thereby adding credence to an employer's stated safety concerns. See, e.g., Karatjas Family Lockport Corp., 292 NLRB 953, 956 (1989) (reversing ALJ and dismissing surveillance charge because no evidence of employee coercion); Roadway Express, 271 NLRB 1238 (adopting dismissal of surveillance charge because ALJ found there was no evidence that employees were coerced as a result of surveillance). Put simply, the undisputed evidence at the Hearing that employees did neither felt restrained nor that anyone knew of any employee who had been restrained from protected activity as a result of the Center's surveillance shows that the Center is truly concerned about resident safety and is not interested in identifying Union members who participate in protected activity for coercive, restraining or retaliatory purposes. Thus, this reasoning should not be given weight.

ALJ Landow's reasoning essentially adopts a per se approach for her Section 8(a)(1) finding based on surveillance. This approach should not be adopted by the Board given the modern realities of surveillance in the workplace. See *infra* at 16. In Rossmore Homes, 269 NLRB 1176 (1984), the Board rejected a "per se" approach to alleged Section 8(a)(1) interrogations of union employees, stating that the overall "context" must be considered in evaluating whether the "interrogation" was really coercive and within employees' Section 7 rights. Given the undisputed fact that here there was a decade-long record of videotaping without even a hint of retaliation, and given the modern realities that videotaping is now absolutely commonplace and routine in American society, the Rossmore rationale must be adopted in this case to find that the there has been no violation of Section 8(a)(1).

2. Evidence Preservation is a Valid <u>Justification for an Employer's Anticipatory Surveillance.</u>

The Board has recognized that anticipatory surveillance is lawful provided that the employer demonstrate a need to preserve evidence for future use. "It does not follow, however, that the Board requires that 'solid justification' can be established only after specific instances of anticipated problems have occurred." See Wash. Fruit & Produce Co., 343 NLRB 1215, 1218

(2004)(emphasis added). Evidence preservation is a legitimate reason for an employer to undertake anticipatory surveillance. <u>Id.</u> The Center introduced evidence at the Hearing that, in addition to monitoring protected activity to ensure resident safety, the Center seeks to satisfy requests from *NLRB Regional Offices* to evaluate picketing cases. (Tr. 137-38). ALJ Landow assumed that evidence preservation would only be a valid defense where the party preserving the evidence actually uses the evidence in a future proceeding. (Decision 12, Lines 31-34). However, Board precedent does not suggest that a party relying on the defense need to actually use the evidence in a future proceeding for the defense to be successful.

For example, in <u>Saia Motor Freight Line</u>, Inc., 333 NLRB 784 (2001), the Board held that an employer's concern for traffic safety due to union conduct warranted surveillance because of "the *potential* for accidents." 333 NLRB at 784 (emphasis added). Thus, it made no difference that the employer never had to use the videotape in a subsequent legal proceeding; rather, the fact that there was a *potential* for an accident was enough to persuade the Board that the employer's concern was legitimate. <u>Id.</u> Moreover, the ALJ in that case specifically observed the fact that there had been no evidence in the record that the employer wished to use the photographs to support any complaint or to seek an injunction; however, the ALJ and the Board still found that the employer's evidence preservation defense was legitimate. <u>Id.</u> at 793.

In a case involving a fruit packaging employer, the Board found that a fear of recurrence of Union trespassing justified surveillance by the employer for evidence preservation. Wash. Fruit, 343 NLRB at 1217. The Board observed that "[the employer] could easily visualize the consequences of such a . . . gathering, and he could predict that he would have safety, property, and security issues to face." Id. In Wash. Fruit, the Board observed that given the "close proximity of the public areas" and "prior incidents of trespassing on the [employer's] property . .

it was prudent of [the employer] to plan on documenting the Union's rally." 343 NLRB at 1218. As the Board reasoned in that case,

The Board's rules regarding picture-taking of protected activity do not mean that an employer is precluded from asserting a legitimate concern simply because no disruption has yet occurred . . . [otherwise], there would be no reason for the Board to require 'solid justification for . . . anticipatory photographing.

Id. (emphasis added). Here, Union picketing takes place across the street from the Center's only entrance and the Center has experienced prior trespassing on its premises by the Union. 9 Thus. under Wash. Fruit, it was prudent of the Center to engage in surveillance for evidence preservation purposes. Again, in the context of a healthcare facility, it is unfathomable to believe that the Board would find that traffic safety, but not resident safety, was valid for purposes of evidence preservation. If that reasoning were adopted, the Board would essentially be endorsing an approach that would allow healthcare employers to rely on the evidence preservation defense to protect the cars parked on the premises of a healthcare facility, but would not allow a healthcare facility to rely on the same defense to protect patients or residents of that facility. Such a result would be absurd.

In fact, the Center demonstrated that its former affiliate, Resort, that also operated with employees belonging to the Union already has had to submit a surveillance tape to comply with Region 29's request for video evidence in a prior NLRB charge. (Tr. 137-38). Thus, because the Center has already had to use such evidence in the past and may be expected to gather such evidence in the future given its difficult relationship with the Union, it is unfair for the Board to

⁹ In Robert Orr-Sysco Food Servs., 334 NLRB 977 (2001), the Board found an employer's surveillance unlawful because the employer sought to videotape handbilling that was taking place far from the employer's premises on the public highway "two turns away from the Employer's driveway." 334 NLRB at 978. In this case, it is undisputed that the Union picketed across the street from the only entrance of the Center that is located on a very narrow street within close proximity of residents' rooms. (Tr. 147, Resp. Ex. 1). Thus, the physical proximity of the picketing

warranted surveillance to protect residents.

take away the Center's right to preserve evidence when there has been no showing of any tendency to restrain protected activity as a result of the surveillance. (Tr. 80-81, 95-96, 149).

3. This Case is Distinguishable From Cases Relied on by ALJ Landow.

ALJ Landow relies on <u>Snap-On Tools</u>, Inc., 342 NLRB 5 (2004), to argue that an employer who cannot sufficiently demonstrate evidence to support its reasonable basis for surveillance cannot overcome a finding of a Section 8(a)(1) violation. (Decision 13, lines 50-52). In that case, the employer claimed that it was concerned about parking lot safety, when in fact, the employer did not introduce *any* evidence of prior incidents of trespass or violence to justify the employer's safety concern. <u>Id.</u> at 12. In this case, the Center introduced evidence of two prior incidents of trespass to justify its concern for resident safety. ¹⁰

Moreover, in <u>Snap-on Tools</u>, there was actual evidence in the record that "the continuous observation of handbilling *prevented* employees who desired to receive union literature anonymously from doing so." <u>Id.</u> (emphasis added). Here, no such evidence of restraint on protected activity was adduced at the Hearing and, in fact, it was undisputed that no employee has ever suffered retaliation as a result of the Center's long history of open surveillance. (Tr. 80-81, 95-96, 149).

In the Decision at page 13, ALJ Landow also relies on <u>Trailmobile</u>, 343 NLRB 95, where the Board found that an employer's concern for vandalism did not justify the employer's surveillance because the employer installed the surveillance cameras eight months after an incident of vandalism occurred; thus, the Board found that given the eight-month time span, the employer's reasoning was a pretext for unlawful surveillance because if that employer was

¹⁰ALJ Landow also relied on <u>Center Constr. Co., Inc.</u>, 345 NLRB No. 45 (2005), a case in which the Board adopted the ALJ's finding that an employer engaged in unlawful surveillance because it failed to produce any evidence that it reasonably anticipated any misconduct on the picket line. Again, in this case, the Center provided ample evidence of prior incidents of Union misconduct to justify its anticipatory surveillance.

NLRB at 96. Here, Ms. Sieger testified the Center has had surveillance cameras around the premises for many years and that the Center has been videotaping Union picketing for many years to preserve evidence in case any residents are harmed in the course of Union activity. (Tr. 122). Thus, the Board cannot find any pretext because the Center has always been concerned for resident safety given its long history of surveillance that pre-dated the incidents of trespass in 2000. (Id.). Further, there was evidence that the employer in <u>Trailmobile</u> took adverse actions against employees who participated in the union activity caught on tape, 343 NLRB at 96, whereas it is undisputed in this case that the Center has never taken any action against any employee who participated in protected activity. (Tr. 80-81, 95-96, 149).

In the instant case, not only did the Center present evidence of prior trespass and aggression, but the Center also cross-examined several Union members who all consistently testified that no one felt restrained from participating in protected activity despite knowledge of the Center's surveillance. (Tr. 80-81, 95-96, 149). Thus, unlike <u>Snap-On Tools</u> and <u>Trailmobile</u>, the Center presented sufficient evidence to justify its legitimate concerns for resident safety, warranting dismissal of the Section 8(a)(1) finding.

3. Policy Dictates a Shift in the Board's Surveillance Doctrine.

Finally, as described *supra* at 12, the Center requests that the Board reconsider the scope of its surveillance doctrine given the fact that both employers and labor organizations in the twenty-first century are living in a technologically-advanced reality far removed from the concerns of the creators of the Act. Both employees and employers have access to the internet and various surveillance techniques. Moreover, employees generally consent to information technology privacy practices upon initiation of employment, which practices may include

surveillance cameras on the premises and surveillance of computer hardware and internet activity, so surveillance no longer has the restraining impact that it once did because employees have a lessened expectation of privacy in the modern workplace. Further, the advent of the internet has increased the amount of information available to both parties in labor disputes, eliminating any concern for an imbalance of bargaining power. Thus, surveillance does not tend to restrain or coerce employees in the same way that it once did at the time when the Act was created and should not be analyzed in the same rigid manner the Board has ascribed to it in the past.

B. THE CENTER DID NOT MISLEAD EMPLOYEES ABOUT THEIR REINSTATEMENT RIGHTS.

ALJ Landow found that the Center violated Section 8(a)(1) by telling employees that they would be delayed reinstatement for three weeks if they participated in the May 2006 strike¹¹ due to the minimum three-week commitment of the temporary replacement worker contract, because no written contract had been introduced into evidence at the Hearing. (Decision 20, lines 6-7). In fact, Ms. Sieger testified that no written contract had been entered into.¹² (Tr. 151-53). It was improper of ALJ Landow to assume that just because there had been no written contract in place at the time of Mr. Rutenberg's statement, the Center misled employees about the consequences of the temporary employment contract on their reinstatement. Further, even if no contract existed, the Board must still find for the Center because it lawfully advised employees of the employer's rights in the context of a pending economic strike.

¹¹ For purposes of her Decision, ALJ Landow assumed that although no strike actually occurred, the nature of the strike in this case would have been an economic strike because Counsel for the General Counsel failed to prove any unfair labor practices that were the root of the strike at the Hearing. In the context of an economic strike, the Center would lawfully have the right to replace striking employees with replacements. Moreover, the employer must inform employees at the time of or prior to the time that the replacement employees have been hired of the striking employees reinstatement rights, if any.

¹² This makes sense because the strike was called off before there was a need for a formal written contract.

1. The Record Indicates That a Verbal Contract Existed, so The Center Never Misled Employees About The Status of The Contract.

At the Hearing, Ms. Sieger testified that she had been in contact with three temporary employment agencies to find replacements for the employees who had threatened to strike in May 2006. (Tr. 152-53). As a healthcare facility, the Center had an obligation to arrange for replacements who could provide continuous resident care in the event of a strike. Ms. Sieger agreed with the temporary employment agencies to drop their minimum commitment from five weeks to three weeks in exchange for the Center's promise to absorb orientation costs. (Tr. 153). Ms. Sieger instructed Mr. Rutenberg to inform the employees of the impact of this contract on the employees' reinstatement rights. (Id.). Accordingly, Mr. Rutenberg, told employees that if they struck they would be replaced for three weeks pursuant to the contractual requirement with the temporary agencies. (Tr. 81, 92). ALJ Landow found that because the Center did not produce a written contract with a temporary employment agency, that such an agreement never existed. (Decision 19, lines 14-17). The Center excepts to ALJ Landow's reasoning.

ALJ Landow relies on <u>Noel Foods Div.</u>, 315 NLRB 905 (1994), wherein the Board found a Section 8(a)(1) violation because the employer had told the employees they would be replaced if they went on strike even though it had not yet finalized any contract for replacement workers. (Decision 20, lines 6-7). In this case, the Center already had a verbal agreement with the temporary agency at the time Mr. Rutenberg made his statement to the employees (Tr. 152-53); thus, Mr. Rutenberg did not make any misleading statement that would tend to reasonably interfere with the employees' strike. The employees even testified that Mr. Rutenberg explained that the temporary agency contract would be the reason for the delayed reinstatement. (Tr. 81, 92). Further, with respect to Ms. Sieger's discussions with various temporary agencies, Ms. Sieger testified: "I was happy that some people *took on the project* to be able to help for

whatever percentage of staff that they can." (Tr. 152)(emphasis added). Ms. Sieger's testimony that an agency "took on the project" shows that a verbal agreement in fact existed to provide replacements in the event of a strike.

The fact is that Ms. Sieger, who made the phone calls and engaged in negotiations with the temporary agencies, testified that the contract had been verbally entered into with the temporary agency. (Tr. 152-53). Thus, when Mr. Rutenberg informed employees of the situation, he presented an accurate picture of the employees' reinstatement prospects. (Tr. 81, 92). It was improper for ALJ Landow to find a Section 8(a)(1) violation based on these facts in the record, and such a finding should not be adopted by the Board. (Decision 20, lines 6-7). Again, we note that the Counsel for the General Counsel and the Charging Party could have subpoenaed the employment agencies at issue to present contrary evidence regarding the verbal contract's existence but chose not to do so.

2. Regardless of The Contract's Existence, Mr. Rutenberg's Statement Was Lawful Because it Was Not Coupled With Any Other Threats or Permanent Job Loss.

Regardless of whether the Board adopts ALJ Landow's factual finding regarding the status of the temporary agency contract, the Board must find that Mr. Rutenberg's statement did not constitute a Section 8(a)(1) violation because it did not threaten any permanent job loss and because it was not coupled with any threats of reprisal. Mr. Rutenberg's statement in this case is similar to the statement made by the employer in <u>Eagle Comtronics</u>, Inc., 263 NLRB 515 (1982), which statement was deemed lawful by the Board. The employer in that case told employees who were going on strike that in an economic strike context, the strikers "could be replaced with applications [on] file." 263 NLRB at 515. In finding that the employer's statement did not violate Section 8(a)(1), the Board explained:

[A]n employer may address the subject of striker replacement without fully detailing the protections enumerated in <u>Laidlaw</u>, so long as it does not threaten that, as a result of a strike, employees will be deprived of their rights in a manner inconsistent with those detailed in <u>Laidlaw</u>... As long as an employer's statements on job status after a strike are consistent with the law, they cannot be characterized as restraining or coercing employees in the exercise of their rights under the Act.

263 NLRB at 516. The Board reversed the ALJ's finding of a Section 8(a)(1) violation, holding that the employer merely told employees that they *could* be replaced by applicants on file, which "does not contravene any <u>Laidlaw</u> rights, but, indeed, is entirely consistent with the law." 263 NLRB at 515. Similarly, Mr. Rutenberg explained that striking employees may be out of work for three weeks pursuant to the temporary agency contract. (Tr. 81, 92). Because in the context of an economic strike Mr. Rutenberg was entitled to make such a simple statement to the employees of the Center's replacement rights, his statement cannot possibly be construed as a Section 8(a)(1) violation. See Eagle Comtronics, 263 NLRB at 516.

a. Recent Board decisions require dismissal of the Section 8(a)(1) allegation.

Indeed, the Board recently examined a nursing home employer's statement in River's Bend Health & Rehab. Serv., 350 NLRB No. 16 (June 29, 2007), a case decided just over one week prior to ALJ Landow's Decision in the instant case. In that case, the employer distributed a letter to employees who were planning on striking a nursing home that stated, in part: "In a strike the Company would be forced to hire replacements to be sure we can take care of the residents. This puts each striker's continued job status in jeopardy." 350 NLRB No. 16, at *4-5. The Board held that the statement did not violate Section 8(a)(1) because the employer "did not say that replaced strikers would permanently lose their jobs." Id. The Board reasoned that the employer's statement was lawful and fully consistent with Laidlaw precisely because, in the economic strike context, the employer has the right to replace employees with temporary

workers, and those employees may not be immediately reinstated at the end of the strike, which "in a very real sense" would "place strikers' 'job status in jeopardy' " 350 NLRB No. 16, at *8. Moreover, the statement was not accompanied by any threats, so "any ambiguity in [the statement] must be construed in the [employer's] favor." Id.

The nursing home employer's statement in <u>River's Bend Health & Rehab. Serv.</u> is wholly duplicative of the statement made by Mr. Rutenberg in this case; thus, the Board must apply the same analysis here as it did in that case and dismiss the Section 8(a)(1) finding. First, Mr. Rutenberg did not ever permanently threaten job loss – the testimony of union employees who attended the meeting specifically indicated that the employees understood that they may be delayed reinstatement for three weeks due to the temporary agency contract. (Tr. 81, 92). There is simply no evidence in the record that any employee thought permanent job loss was an issue to be concerned about.

Next, Mr. Rutenberg's statement was entirely consistent with Laidlaw, 171 NLRB 1366 (1968). Even if there were any doubt that the statement was an incomplete statement of an employee's Laidlaw rights, the Board has specifically held that an employer's "incomplete" statement of employee rights does not violate Section 8(a)(1). See Eagle Comtronics, 263 NLRB at 516 (holding employer need not "explicate all the possible consequences of being an economic striker"); see also Quirk Tire, 330 NLRB 917, 926 (2000)("While [employer's] comments may have been legally incomplete, they do not suggest or intimate that any employee rights would be denied as a result of a strike."). Finally, the plethora of evidence in the record dictates that Mr. Rutenberg's statement was not accompanied by any unlawful threat of reprisal against striking employees; thus, his statement "cannot be characterized as restraining or coercing employees." Eagle Comtronics, 263 NLRB at 516.

The Board has also held that an employer's statement in a pamphlet during an economic strike that the employees were "not discharged, technically speaking, [b]ut they're not working" was not unlawful because the statement "sufficiently dispels any impression that employees who engage in an economic strike are absolutely terminated." John W. Galbreath & Co., 288 NLRB 876, 877 (1988). At most, the Board found that the statement would "puzzle" economic strikers about whether or not they would be able to return to work, but because there was no implication that they had been discharged, there was no finding of a Section 8(a)(1) violation. Id. Similarly, Mr. Rutenberg never even spoke in terms of discharge, termination or job loss — he merely spoke about the impact temporary replacement workers would have on *delaying* reinstatement. (Tr. 81, 92). Notably, there was no evidence at the Hearing that any employee felt "puzzled" as to his or her ability to return to work after the temporary worker contract had been satisfied by the Center.

Similarly, in Novi Am., Inc., 309 NLRB 544, 545 (1992), the Board held that an employer's statement that "striking employees can be replaced by permanent replacements" was entirely consistent with the law. The Board also held that the second portion of the employer's statement, that "employees may not have a job when the strike is over," was consistent with the law because the employer was merely informing employees that they may not be able to "immediately return" to their jobs at the conclusion of the strike. 309 NLRB at 545. The Board further found that because the statements were not accompanied by any threats, the employees would not be under the impression that, "as a result of a strike, [they] would be deprived of their rights in a manner inconsistent with Laidlaw." Id; see also Quirk Tire, 330 NLRB at 925-926 (finding no 8(a)(1) violation for statement that employees "could" be permanently replaced in event of strike because statement was not a threat and was not made in context of other threats). Similarly, Mr. Rutenberg's statement was an accurate explanation of an employer's rights in the

context of an economic strike and was not accompanied by any threats; thus, the Section 8(a)(1) finding must be dismissed based on Board precedent.

ALJ Landow cites Sutter Health Ctr., 20-CA-30946-1, 2007 NLRB LEXIS 436, at *4 (Sept. 29, 2006), to support her contention that the Center violated Section 8(a)(1) by telling employees their reinstatement would be delayed by three weeks. (Decision 15, lines 42-43). In that case, the Board held that because of the union's history of *predictable* one-day strike behavior (which always resulted in the union's submission of reinstatement requests with their strike notices), it was unreasonable for the employer to assume that the one-day strike at issue would have been any different to justify the employer's five-day delay in reinstatement. 2007 NLRB LEXIS at *4. Here, 1199 had never given the Center any assurances that it would refrain from engaging in follow-up strikes to disrupt the Center's healthcare operations. (Tr. 154). Accordingly, based on the Union's unpredictable tactics at the Center, and the Union's failure to give any assurance that it would refrain from engaging in further strikes, the Center had legitimate reasons to bring in temporary replacements. See Sociedad Espanola de Auxilio Mutuo y Beneficiencia, 342 NLRB 458 (2004)(holding employer's use of temporary workers for two weeks given employees' threat to hold two short strikes justified).

b. Cases Cited by Counsel for the General Counsel Are Inapposite and Do Not impact The Outcome in This Case.

ALJ Landow's Decision and Counsel for the General Counsel improperly relied upon Grinnell Fire Prot. Sys. Co., 328 NLRB 585 (1999), wherein the Board adopted the ALJ's recommendation that the employer violated Section 8(a)(1) by informing unfair labor practice ("ULP") strikers prior to a strike that, if they chose to strike, they would be fired and that they would not be hired back after the strike ended. (Decision 16, line 14, GC Post-Hearing Br. 30). It is undeniable that Mr. Rutenberg's statement in this case is patently different from the threat in

Grinnell. As an initial matter, ALJ Landow assumed that 1199's strike would have been an economic strike, not a ULP strike (Decision 18, lines 19-20), so the Center was entitled to inform employees that they would be replaced during their strike. See Eagle Comtronics, 263 NLRB at 516. Also, unlike in this case, the employer in Grinnell blatantly misstated the employees' rights in the ULP strike context, which rights would allow the employees full reinstatement at the conclusion of the strike. Grinnell, 328 NLRB at 599. Here, Mr. Rutenberg truthfully explained that the temporary agency required the striking employees to be out of work for three weeks, which explanation is wholly consistent with the Center's rights in the economic strike context. See Eagle Comtronics, 263 NLRB at 516.

Counsel for the General Counsel also relied on <u>Laidlaw Corp.</u>, 171 NLRB 1366 (1968), wherein the employer told employees that if they went on strike "you LOSE FOREVER your right to employment by this company I want to assure you that such is the law." 171 NLRB at 1387. There is simply no similarity in the type of statement made by the employer in <u>Laidlaw</u> and Mr. Rutenberg's statement in this case. Mr. Rutenberg never told employees they would permanently lose their jobs; thus, <u>Laidlaw</u> also does not support ALJ Landow's Section 8(a)(1) finding in this case.

Finally, ALJ Landow's and Counsel for the General Counsel's reliance on both Pennant Foods Co., 347 NLRB No. 41 (June 27, 2006), and Cagle's Inc., 234 NLRB 1148 (1978), are similarly misplaced because both of those cases involve ULP strikes where the employees were advised by the employers in advance that they would be permanently replaced in derogation of their ULP strike rights. On the other hand, Mr. Rutenberg's statements regarding an employer's rights during an economic strike were appropriate in the context of an impending economic strike. Thus, it was improper for ALJ Landow and Counsel for the General Counsel to rely on

any of these ULP cases to support a Section 8(a)(1) finding based on Mr. Rutenberg's statements made in the context of a pending economic strike.

CONCLUSION

For all of the foregoing reasons, the Board should not adopt ALJ Landow's Decision.

Dated: New York, New York September 5, 2007

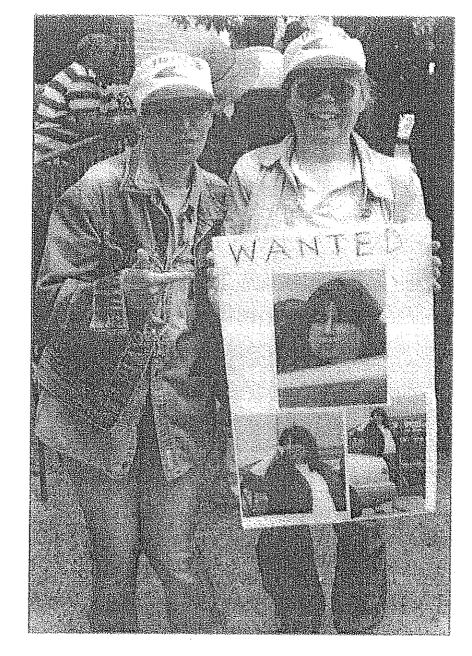
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By: Joel E. Cohen

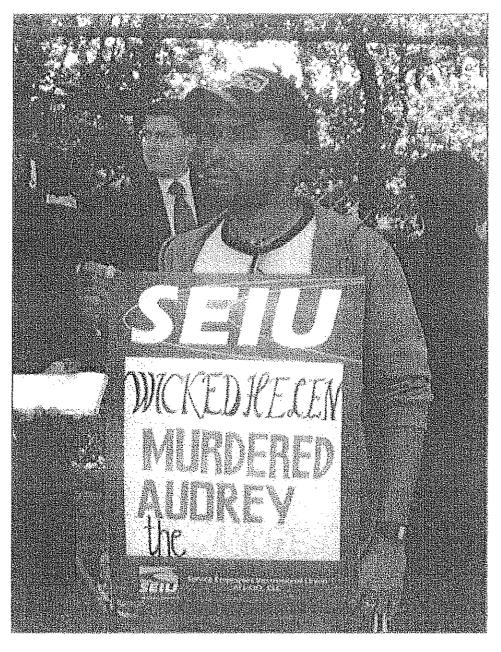
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Attorneys for Respondent Kingsbridge Heights Rehabilitation Care Center

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ATTENTION 1199SEIU MEMBERS

A message from the 1109SEIU workers at Kingsbridge Heights Nursing Home.

The workers at Kingsbridge Heights Nursing Home in the Bronx have been on strike since February 20th.

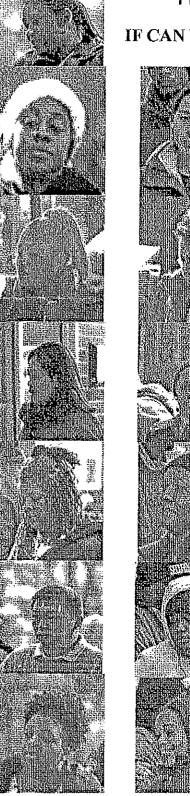
Management has cut their 1199 health benefits. Management is trying to throw out the union.

These people are believed to be strike breakers and are crossing the picket line.

They hope to take our jobs.

PLEASE HELP US AND OUR FAMILIES.

IF CAN YOU IDENTIFY ANY OF THESE PEOPLE











3400-26 Cannon Place Bronx, New York 10463 Tel: 718-796-8100

Fax: 718-796-8182



Memo

To:

All Employees

From:

Administration

Date:

1/29/2008

The facility would like to inform ALL employees that Kingsbridge Heights Rehabilitation Care Center respects the Union Members right to strike.

I assure you that this right will come with **NO** retribution of any kind.

For the safety and well being of our residents we do <u>legally</u> have the right to know who will be going out on strike and who will continue to work.

We expect <u>ALL</u> employees to cooperate fully to ensure the residents we care for are not affected by the strike.

Thank you for your cooperation.

EXHIBIT

Sology / Ce

3400-26 Cannon Place Bronx, New York 10463 Tel: 718-796-8100

Fax: 718-796-8182



Memo

To:

Wojciech Orlos and All Kingsbridge Heights Employees

From:

Helen Sieger

Date:

6/17/2008

As per the Memo posted on January 29, 2008, I will again reiterate that Kingsbridge Heights Rehabilitation Care Center respects the right of all Union Members to strike.

There has not been and will never be any retribution of any kind for participation in the strike.

Tel: 718-796-8100 Fax: 718-796-8182 Kingsbridge Heights Rehabilitation Care Center

Memo

To:

All Employees

From:

Administration

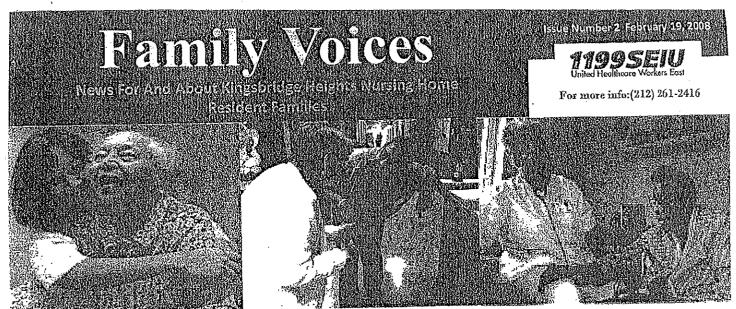
Date:

3/31/2008

As a valued employee, you have numerous rights under Federal and State laws. This Administration would never think of or try to take away any of those rights from you. We recognize and readily admit that, as an employee of our facility, the law gives you the absolute right to form or join, any labor organization as permitted by law. We will never take those rights away from you and we will never discriminate or retaliate against, or otherwise interfere with, your right to join or refrain from joining a union.

Any statement in your employment agreement where you affirmed that "you are not a member of any union and will not join (a union)" was a mistake on the part of the Administration and we were wrong. This statement will never be used for any purpose and is withdrawn. Thank you and we sincerely appreciate your association with our organization and the important work you provide to the residents in our Facility.





We are being to forced to strike today by Kingsbridge Heights owner, Helen Sieger. It's not what we want to do. We love our jobs and we love our residents. But your loved ones are not getting the best care possible when we suffer hardship because we cannot even take care of our own families.

We have not had a contract in many years, because Ms. Sieger will not negotiate with us. In late 2007, around the holidays, she took, away our health benefits-leaving our families, our children and us without health care. She is blarantly disregarding the law when she refuses to bargain with us.

By law, we informed Ms. Sieger of the possibility of a strike well in advance. Still, she refused to negotiate. We did everything possible to avert a strike; including leafleting, public education campaigns, contacting our elected officials and agreeing to meet with a mediator (she and/or her lawyers just didn't show up). A strike is the final legal action we can take, because she has refused all other options.

Our voices fell on the deaf cars of Helen Sieger who cares more about making a lot of money (she owns one of the most profitable nursing homes in the state) than she does about the residents and employees at Kingsbridge. We simply want to improve our lives and make Kingsbridge better for the residents and all of our families.

We want to work closely with you, resident family members and friends. We are aware that any change in regular

caregivers can be a hardship on your family member. That's why it is critical that we keep each other informed everyday.

You have all been supportive and wonderful. Your calls to the Department of Health have helped. They have already come to the facility to assess the situation and will continue to do that. It is possible that Ms. Sieger will hire unqualified workers while we are on strike, so you must continue to call everyday.

New York State Health Department Nursing Home Patient Care Complaints 1-888-201-4563

Rema Smith, Ombudsperson Kingsbridge Heights 212-962-2720

Veshope voicunderstand that II feath (agree and vestell)

that death is death on until she does the right thing. Verlote out 10b.

Into we cannot take out of out, and any it were into take out of out, and on your printing take out of out, and outselves. As masing from exertical should not have to choose between britishing for earliest and sorting mediane to might as or ourselves. We need be it is because a healthy is able to kio cet what out the state of the <u>venecal you help and support</u>

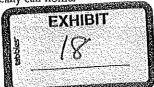
Ouestions & Answers

- Q: I want to take my loved one out of the nursing home, but Helen Sieger is saying that I can't do that. Is that true? What can I do?
- A. First of all, it is not true. You are ultimately responsible for your loved one. If you feel that the care at the nursing home may jeopardize your loved one, there are many excellent nursing homes, right in the area and staffed by 1199SEIU members. In fact, the employers at these nursing homes work well with our union and understand that there is a direct connection to quality care and a healthy stable workforce.

Here are a few:

- SCHERVIER NURSING CARE 2975 INDEPENDENCE AVE BRONX, NY 10463 (718) 548-1700
- RIVERDALE NURSING HOME 641 WEST 230TH ST BRONX, NY 10463 (718) 796-4800
- MANHATTANVILLE HEALTH 311 W 231ST STREET BRONX, NY 10463 (718) 601-8400

If you have any questions at all, please visit us on the picket line or call (212) 261-2416. With your help, we will make Kingsbridge Heights a place your loved ones can really call home.



PRESIDENT Dennis Rivera

SECRETARY TREASURER George Gresham

EXECUTIVE VICE-PRESIDENTS

Norma Amsterdam Yvonne Armstrang Marshall Blake Maria Castaneda* Jennifer Cunningham* Mike Fadel' Aida Garcia **Butty Hughley** Eustuca Jarrett Steven Kramer Patrick Lindsoy' John Roid Bruce Richard Mike Rifkin Jay Sackman

VICE-PRESIDENTS AT LANGE

Mark Bergen Lanara Colben Patrick Gaspurd Pearl Granat Robert Moore** Barbare Rosenthal Nova Shillingford Minurva Solia Celin Wcislo**

VICE-PRESIDENTS Marvann Alien Denise Allegretti Jacqueline Alleyne Peggy Bachman Hassan Bligh Coort Bonthius Carolyn Brooks Lisa Brown Gerard Cadet Donald Crosswell Al Duvidoff Armeta Dixon* Arigola Doylo Enid Eckstoin* Juny Fishbuin* Frances Gentle Larry Ginsburg Brenda Hartley Michelle Healy Anne Jacobs Moulirie Kuith Joseph George Kennedy Maria Kercado Rosa Lomuscio* Winslow Lunar Coraminita Mahr Dalton Mayfield Joanne McCarthy Joycu Nell Gerard Nordenberg Isaac Nortey Elsie Otero* Vasper Phillips Bruce Popper Anne Powe Rhadames Rivero John Seales Rona Shapiro Allan Sherman Parcicia Smith Greg Speller Clare Thompson Kathy Tucker Nelson Valduz Luurla Vallone Mary Whitten Gladys Wrenkk*

GENERAL COUNSEL Daniel J. Ratner, Esq.

CHIEF FINANCIAL OFFICER Louise Bayer

Acting ** Acting Assistant Division Director



March 5, 2008

Stallion Group 1783 45th Street Brooklyn, NY 11204

> Kingsbridge Heights Rehabilitation and Care Center Re:

Dear Sir/Madam:

On February 20th, Kingsbridge Rehabilitation and Care Center, Inc. ("Kingsbridge") forced their health care employees, represented by 1199SEIU United Healthcare workers East ("1199"), to commence an unfair labor practice strike by refusing to bargain a new contract and causing the termination of health insurance coverage for its employees and their families.

Since then we have learned that your firm has chosen to ally itself with Kingsbridge by providing a substantial compliment of agency employees to fillin for the jobs previously performed by our striking unit members. By so allying, your firm has shed any neutral standing in the unfair labor practice dispute, and has made common cause with Kingsbridge in its continuing unfair labor practices.

We call upon your firm to cease providing fill-in employees to Kingsbridge during the unfair labor practice strike.

Unless your alliance with Kingsbridge ends by Monday, March 10, 2008, 1199 intends to:

- picket your office(s);
- picket the homes of its principals;
- ask 1199 members and other healthcare employees who work through your agency to cease working through your agency;
- advertise in appropriate media targeting the per diem nurse population;
- engage in other lawful, concerted economic activities, including but not limited to notifying the hospitals and nursing homes in New York City that they should not do business with your firm while it allies itself with Kingsbridge in the unfair labor practice strike.

NEW YORK CITY PRINCIPAL HEADQUARTERS

310 West applying 310 West applying 310 West applying www.1399ceip.ord

ALDANY 155 Washington Ave. Albany, NY 12270 (518) 396-2300

KINGSTON 75 Crown Street Ingston, NY 12401 (845) 339-1900

BALTINIORE SIT North Eutow Street Baldhore, MD 21201 jitto) 332-1199

ROCHESTER 225 W. Broad St., Sic, 8 Rothester, NY 14608 (595) 248-0830

BOSTON 21 Fellows Street Roxbury, MA 02119 (617) 442-4100

SYRACUSE 404 Ouk St., Suite 12 Sytucusu, NY 13217 (315) 424-1743

BUFFALO 974 Konniore Ave Buttalo, NY 14216 (716) 982-9540

UNIONDALE 50 Cherles Lindbergh, Ste. Unlandale, NY 11553 (516) 542-1115



Please advise us if you will stop supplying strikebreakers to Kingsbridge. Unless we hear from you by March 10, 2008 at noon, we will assume that you are continuing to supply workers to perform struck work at Kingsbridge, and will take all lawful and appropriate steps to protect the interests of this union and its members striking at Kingsbridge.

Very truly yours,

Mike Rifkin

Executive Vice President, 1199SEIU

cc: Kingsbridge Nursing Home 1199 Committee

Do yourou someome you know ée Dusiness wilde hais company?

Upstate
Dairy/
Golden Flow
54 Walvorin State Brooklyn, 1/1205

CANLIDACE
INTERPORTURE
SIDENCE BIACCHECH
INTO FILENCE CO
(24/2)
2611-25552
Und Hecher Votorio

This company is believed to be a strike breaker at Kingsbridge Heights Nursing Home in the Bronx!

Background: 1199SEIU workers at Kingsbridge Heights Nursing Home in the Bronx have been on strike since February 20th. The boss, Helen Sieger, cut off our health benefits and is trying to throw out our union.

All of us walked out together. We have been standing strong together. We have the support of our community and all of our elected officials. But, shamefully there are still some companies that are crossing our picket line. We need your help! Help us identify these strike breakers Tell them SHAME ON YOU! Tell the workers at these companies that the next time there is a strike, it could be them without health insurance and carrying a picket sign!

AN INJURY TO ONE IS AN INJURY TO ALL OF US. TELL THEM NOT TO CROSS OUR PICKET LINE.